

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS


BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
254-38 (COR)	Sabrina Salas Matanane Eulogio Shawn Gumataotao William A. Parkinson Joe S. San Agustin Shelly V. Calvo Tina Rose Muña-Barnes V. Anthony Ada	AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.	1/8/26 4:32 p.m. ^1/15/26 9:07 a.m.	1/15/26	Committee on Health and Veterans Affairs.	Request: 1/15/26 1/22/26	1/23/26 9:00 a.m.	1/23/26	



Office of Legislative Secretary
SENATOR SABRINA SALAS MATANANE
I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature
 Chairperson, Committee on Health and Veterans Affairs

January 23, 2026

The Honorable Frank Blas Jr., Speaker
I Mina'trentai Ocho Na Liheslaturan Guåhan
 163 Hagåtña, Guåhan
 Chalan Santo Papa

VIA: **The Honorable V. Anthony Ada, Vice Speaker** 
 Chairperson, Committee on Rules

RE: Committee Report on Public Hearing relative to [Bill No. 254-38 \(COR\)](#)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

Håfa Adai Speaker Blas,

Transmitted herewith is the Committee Report on Public Hearing relative to [Bill No. 254-38 \(COR\)](#)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

Committee votes are as follows:

- 6 TO DO PASS
- TO NOT PASS
- 1 TO REPORT OUT ONLY
- TO ABSTAIN
- TO PLACE IN INACTIVE FILE



COMMITTEE ON RULES

RECEIVED:
 January 23, 2026 2:49 p.m.
Marie Crisostomo



Office of Legislative Secretary
SENATOR SABRINA SALAS MATANANE
I Mina'trentai Ocho Na Liheslaturan Guåhan | **38th Guam Legislature**
Chairperson, Committee on Health and Veterans Affairs

Sincerely,

Senator Sabrina Salas Matanane *Smat*

Chairwoman, Committee on Health and Veterans Affairs



Office of Legislative Secretary

SENATOR SABRINA SALAS MATANANE

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature
Chairperson, Committee on Health and Veterans Affairs

COMMITTEE REPORT

Bill No. 254-38 (COR)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.



Office of Legislative Secretary
SENATOR SABRINA SALAS MATANANE
I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature
Chairperson, Committee on Health and Veterans Affairs

January 25, 2026

To: **ALL MEMBERS**
Committee on Health and Veterans Affairs

From: **Senator Sabrina Salas Matanane**
Chairwoman, Committee on Health and Veterans Affairs

Subject: Committee Report on Bill No [Bill No. 254-38 \(COR\)](#)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

Transmitted herewith for your consideration is the Committee Report on [Bill No. 254-38 \(COR\)](#)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

This report includes the following:

- COR Referral Memorandum
- Notice of Hearing
- Hearing Agenda
- Hearing Sign-in Sheet
- Submitted Testimonies and Supporting Documents
- Committee Report Vote Sheet
- Committee Report Digest
- Copy of Bill No. 254-38 (COR)
- Fiscal Note



Office of Legislative Secretary
SENATOR SABRINA SALAS MATANANE
I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature
Chairperson, Committee on Health and Veterans Affairs

Please take appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please contact the Office of Senator Sabrina Salas Matanane.

Sincerely,

Senator Sabrina Salas Matanane *Smat*

Chairwoman, Committee on Health and Veterans Affairs



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

January 15, 2026

To: **Rennae V. C. Meno**
Clerk of the Legislature

Attorney Darleen Hiton
Legislative Legal Counsel

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Referral of Bill No. 254-38 (COR)**

Håfa Adai,

As per my authority as Chairperson of the Committee on Rules and subject to §6.01(d)(1), Rule VI of our Standing Rules, I am forwarding the referral of **Bill No. 254-38 (COR)** - Sabrina Salas Matanane, Eulogio Shawn Gumataotao, William A. Parkinson, Joe S. San Agustin, Shelly V. Calvo, Tina Rose Muna-Barnes, Vincent A.V. Borja, V. Anthony Ada. – “AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.”

Please ensure that the subject bill is referred to the Committee on Health and Veterans Affairs chaired by Senator Sabrina Salas Matanane. I also request that the same be copied to the Prime Sponsor of the subject bill and to Management Information Services (MIS) for posting on our website.

A copy of the bill is available on our legislative website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.





Office of Legislative Secretary
SENATOR SABRINA SALAS MATANANE
I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature
Chairperson, Committee on Health and Veterans Affairs

January 15, 2026

MEMORANDUM

To: All Senators, Stakeholders, Media

From: Senator Sabrina Salas Matanane
Chairperson, Committee on Health and Veterans Affairs

Subject: First Notice of Public Hearing: Friday January 23, 2026, 9:00 A.M.

Håfa Adai!

The Committee on Health and Veterans Affairs will conduct a Public Hearing on Friday January 23, 2026, beginning at 9:00 A.M., in the Public Hearing Room of the Guam Congress Building.

The Committee will hear and accept testimony on the following:

9:00 A.M.

Bill No. 254-38 (COR)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

How to Participate: Written testimony may be delivered to the Office of Senator Sabrina Salas Matanane at the Guam Congress Building, 163 *Chalan Santo Papa Hagåtña*, Guam 96910 or via email to Office.SenatorBri@guamlegislature.gov. The Committee requests that testimonies be submitted at least forty-eight (48) hours prior to the scheduled hearing. Please confirm your attendance by contacting the Office of Senator Sabrina Salas Matanane via email at Office.SenatorBri@guamlegislature.gov or via voice call at (671) 989-2572.

Special Accommodations: In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodations should contact Annie San Nicolas, at the Office of Senator Sabrina Salas Matanane.

Watch Live/Record: The hearing will be broadcast on local television, GTA Channel 21, Docomo Channel 117, and streamed online via *I Liheslaturan Guåhan's* live feed on YouTube. After the hearing, a hearing recording will also be available online via Guam Legislature Media on YouTube.



Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

First Notice of Public Hearing: Friday January 23, 2026 at 9:00AM

2 messages

Office of Legislative Secretary Senator Sabrina Salas Matanane

Thu, Jan 15, 2026 at
11:39 AM

<office.senatorbri@guamlegislature.gov>

To: 38th Committee On Rules <committeeonrules@guamlegislature.gov>, Audio / Video <av@guamlegislature.gov>, mis@guamlegislature.gov, Ed Pocaigue <sgtarms@guamlegislature.gov>, phnotice@guamlegislature.gov

Bcc: Isaiah Aguon <isaiah.aguon@guamlegislature.gov>, ann.sn@guamlegislature.gov

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Office of Legislative Secretary

SENATOR SABBINA SALAS MATANANE

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson, Committee on Health and Veterans Affairs

163 W. *Chalan Santo Papa, Hagåtña, Guam 96910*

☎ office.senatorbri@guamlegislature.gov

☎ 671-989-2572

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 **PH 01.15 First Notice 2026.01.23.pdf**
357K

Ed Pocaigue <sgtarms@guamlegislature.gov>

Thu, Jan 15, 2026 at 11:58 AM

To: Office of Legislative Secretary Senator Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

Hafa Adai, posted on calendar.


[Quoted text hidden]

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Edward S. Pocaigue, Jr.
Sergeant-at-Arms

I Mina'trentai Ocho Na Liheslaturan Guåhan
Guam Congress Building, 1st Floor
163 Chalan Santo Papa
Hagåtña, Guam 96910

 1-671-969-3514

 sgtarms@guamlegislature.gov

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First Notice of Public Hearing: Friday January 23, 2026, 9:00 A.M.


 PRINT

**First Notice of Public Hearing: Friday January
23, 2026, 9:00 A.M.**

PUBLIC HEARING



 **Posted on:** 01/14/2026 05:06 PM

 **Posted by:** Annie San Nicolas, Administrative Office/Committee
Director

 **Public Hearing Date:** 01/23/2026 09:00 AM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**
OFFICE OF SENATOR SABRINA SALAS MATANANE (/notices?
division_id=295)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

 **Share this notice**

Håfa Adai!

The Committee on Health and Veterans Affairs will conduct a Public Hearing on Friday January 23, 2026, beginning at 9:00 A.M., in the Public Hearing Room of the Guam Congress Building.

The Committee will hear and accept testimony on the following:

9:00 A.M.

Bill No. 254-38 (COR)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

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Notice of Public Hearing
Friday January 23, 2026, 9:00 A.M.

The Committee on Health and Veterans Affairs will conduct a Public Hearing on Friday January 23, 2026, beginning at 9:00 A.M., in the Public Hearing Room of the Guam Congress Building.

The purpose of this Public Hearing is to hear the following topic:

Bill No. 254-38 (COR)- Sabrina Salas Matanane -AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

SENATOR SABRINA SALAS MATANANE

COMMITTEE ON HEALTH AND VETERANS AFFAIRS



How to Participate: Written testimony may be delivered to the Office of Senator Sabrina Salas Matanane at the Guam Congress Building, 163 *Chalan Santo Papa Hagåtña*, Guam 96910 or via email to Office.SenatorBri@guamlegislature.gov. The Committee requests that testimonies be submitted at least forty-eight (48) hours prior to the scheduled hearing.

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GUAM LEGISLATURE
AUDIO VISUAL DEPARTMENT
PUBLIC ANNOUNCEMENT REQUEST FORM

Office Submitting Request: Senator Sabrina Salas Matanane

Date of Request: January 14, 2026

POINT OF CONTACT

Name: Annie San Nicolas

Contact #:

Email: ann.sn@guamlegislature.gov

PUBLIC HEARING DETAILS

Notice Type: Public Hearing Informational Briefing Roundtable Discussion

Oversight Hearing Committee Meeting Other: _____

Notice Title / Bill(s) / Resolution(s) / Appointment: 254-38 (COR)

Date of Event: Friday, January 23, 2026 Start Time: 9:00 AM/PM

Run Dates: January 15, 2026 to January 23, 2026

Location: Guam Congress Building, Public Hearing Room

MEDIA HANDLING

Recording Format: MP4 MP3 Other: _____

Delivery Method: Email USB Drive Cloud Link Other: _____

CERTIFIED BY AV:

Name: *Lusy Lopez*
Posted/on/Air Date: 1/15/26-1/23/26

Signature:



Office of Legislative Secretary
SENATOR SABRINA SALAS MATANANE
I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature
Chairperson, Committee on Health and Veterans Affairs

January 21, 2026

MEMORANDUM

To: All Senators, Stakeholders, Media

From: Senator Sabrina Salas Matanane
Chairperson, Committee on Health and Veterans Affairs

Subject: Second Notice of Public Hearing: Friday January 23, 2026, 9:00 A.M.

Håfa Adai!

The Committee on Health and Veterans Affairs will conduct a Public Hearing on Friday January 23, 2026, beginning at 9:00 A.M., in the Public Hearing Room of the Guam Congress Building.

The Committee will hear and accept testimony on the following:

9:00 A.M.

Bill No. 254-38 (COR)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

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Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

Second Notice of Public Hearing: Friday January 23, 2026 at 9:00AM

1 message

Office of Legislative Secretary Senator Sabrina Salas Matanane

Wed, Jan 21, 2026 at
10:00 AM

<office.senatorbri@guamlegislature.gov>

To: phnotice@guamlegislature.gov, Audio / Video <av@guamlegislature.gov>, 38th Committee On Rules <committeeonrules@guamlegislature.gov>, Ed Pocaigue <sgtarms@guamlegislature.gov>, mis@guamlegislature.gov
Bcc: Isaiah Aguon <isaiah.aguon@guamlegislature.gov>, ann.sn@guamlegislature.gov

Håfa Adai!

The Committee on Health and Veterans Affairs will conduct a Public Hearing on Friday January 23, 2026, beginning at 9:00 A.M., in the Public Hearing Room of the Guam Congress Building.

The Committee will hear and accept testimony on the following:

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Office of Legislative Secretary

SENATOR SABRINA SALAS MATANANE

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson, Committee on Health and Veterans Affairs

163 W. Chalan Santo Papa, Hagåtña, Guam 96910

☎ office.senatorbri@guamlegislature.gov

☎ 671-989-2572

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PH 01.21 Second Notice 2026.01.23.pdf
357K


Second Notice of Public Hearing: Friday January 23, 2026, 9:00 A.M.


 PRINT

Second Notice of Public Hearing: Friday January 23, 2026, 9:00 A.M.


PUBLIC HEARING



 **Posted on:** 01/20/2026 02:38 PM

 **Posted by:** Annie San Nicolas, Administrative Office/Committee
Director

 **Public Hearing Date:** 01/23/2026 09:00 AM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**
OFFICE OF SENATOR SABRINA SALAS MATANANE (/notices?
division_id=295)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

 **Share this notice**

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9:00 A.M.

Bill No. 254-38 (COR)

([https://d.docs.live.net/b58cf672887cc0df/Desktop/PH%202026.1.23%20%20254-](https://d.docs.live.net/b58cf672887cc0df/Desktop/PH%202026.1.23%20%20254-38%20Cannabis%20%20SSM/uamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20254-38%20(COR).pdf)

38%20Cannabis%20%20SSM/uamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20254-

38%20(COR).pdf- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

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SENATOR SABRINA SALAS MATANANE

COMMITTEE ON HEALTH AND VETERANS AFFAIRS



How to Participate: Written testimony may be delivered to the Office of Senator Sabrina Salas Matanane at the Guam Congress Building, 163 *Chalan Santo Papa Hagåtña*, Guam 96910 or via email to Office.SenatorBri@guamlegislature.gov. The Committee requests that testimonies be submitted at least forty-eight (48) hours prior to the scheduled hearing.

Please confirm your attendance by contacting the Office of Senator Sabrina Salas Matanane via email at Office.SenatorBri@guamlegislature.gov or via voice call at (671) 989-2572.

Special Accommodations: In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodations should contact Annie San Nicolas, at the Office of Senator Sabrina Salas Matanane.

Watch Live/Record: The hearing will be broadcast on local television, GTA Channel 21, Docomo Channel 117, and streamed online via *I Liheslaturan Guåhan's* live feed on YouTube. After the hearing, a hearing recording will also be available online via Guam Legislature Media on YouTube.



GUAM LEGISLATURE
AUDIO VISUAL DEPARTMENT
PUBLIC ANNOUNCEMENT REQUEST FORM

Office Submitting Request: Senator Sabrina Salas Matanane

Date of Request: January 14, 2026

POINT OF CONTACT

Name: Annie San Nicolas

Contact #:

Email: ann.sn@guamlegislature.gov

PUBLIC HEARING DETAILS

Notice Type: Public Hearing Informational Briefing Roundtable Discussion

Oversight Hearing Committee Meeting Other: _____

Notice Title / Bill(s) / Resolution(s) / Appointment: 254-38 (COR)

Date of Event: Friday, January 23, 2026 Start Time: 9:00 AM/PM

Run Dates: January 15, 2026 to January 23, 2026

Location: Guam Congress Building, Public Hearing Room

MEDIA HANDLING

Recording Format: MP4 MP3 Other: _____

Delivery Method: Email USB Drive Cloud Link Other: _____

CERTIFIED BY AV:

Name: *Lusy Jonez*
Posted/on/Air Date: 1/15/26-1/23/26

Signature:



Office of Legislative Secretary
SENATOR SABRINA SALAS MATANANE
I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature
Chairperson, Committee on Health and Veterans Affairs

January 21, 2026,

TRANSMITTED VIA EMAIL:

Carissa Pangelinan

Director, GBHWC

Carissa.pangelinan@gbhwc.guam.gov

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Stephen Ignacio

Chief of Police

Stephen.ignacio@gpd.guam.gov

Vanessa Williams

Chairwoman, CCB

Regine Biscoe Lee

General Manager, GVB

Regine.lee@visitguam.org

Subject: Invitation to Public Hearing on Friday January 23, 2026, at 9:00 A.M.

Håfa Adai,

The Committee on Health and Veterans Affairs has scheduled a Public Hearing on Friday January 23, 2026, beginning at 9:00 A.M., in the Public Hearing Room of the Guam Congress Building. Your attendance is requested to provide insights on the following agenda item:

9:00 A.M.

Bill No. 254-38 (COR)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

The Committee requests that all written testimony and presentations be submitted forty-eight (48) hours prior to the hearing. Additionally, you are welcome to invite other officials who may be able to contribute to the discussion.



Office of Legislative Secretary
SENATOR SABRINA SALAS MATANANE
I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature
Chairperson, Committee on Health and Veterans Affairs

If your office requires any assistance or accommodation that can be provided by my office or the 38th Guam Legislature, please contact my office via email or voice call.

Should you have any questions or concerns, you may contact my office at 671-989-2572 or email office.senatorbri@guamlegislature.gov.

Smat

Senator Sabrina Salas Matanane
38th Guam Legislature

Cc:

compliance@revtax.guam.gov
athena.duenas@qbhwc.guam.gov
amanda.shelton@dphss.guam.gov

Ursula.herrera@doag.guam.gov
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Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

Invitation to Public Hearing on Friday January 23, 2026, at 9:00 A.M.

1 message

Office of Legislative Secretary Senator Sabrina Salas Matanane

Wed, Jan 21, 2026 at
8:00 AM

<office.senatorbri@guamlegislature.gov>

To: Carissa Pangelinan <carissa.pangelinan@gbhwc.guam.gov>, chelsa.muna@doag.guam.gov, "Marie P. Lizama" <marie.lizama@revtax.guam.gov>, "Theresa C. Arriola" <theresa.c.arriola@dphss.guam.gov>, stephen.ignacio@gpd.guam.gov, "regine.lee@visitguam.org" <regine.lee@visitguam.org>

Cc: compliance@revtax.guam.gov, "athena.duenas@gbhwc.guam.gov" <athena.duenas@gbhwc.guam.gov>, "Amanda L. Shelton" <amanda.shelton@dphss.guam.gov>

ursula.herrera@doag.guam.gov, lawrence.alcairo@dphss.guam.gov, medicalcannabis@dphss.guam.gov

Bcc: Isaiah Aguon <isaiah.aguon@guamlegislature.gov>, ann.sn@guamlegislature.gov, senator.sabrina@guamlegislature.gov

Håfa Adai,

The Committee on Health and Veterans Affairs has scheduled a Public Hearing on Friday January 23, 2026, beginning at 9:00 A.M., in the Public Hearing Room of the Guam Congress Building. Your attendance is requested to provide insights on the following agenda item:
9:00 A.M.

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The Committee requests that all written testimony and presentations be submitted forty-eight (48) hours prior to the hearing. Additionally, you are welcome to invite other officials who may be able to contribute to the discussion.

If your office requires any assistance or accommodation that can be provided by my office or the 38th Guam Legislature, please contact my office via email or voice call.

Should you have any questions or concerns, you may contact my office at 671-989-2572 or email office.senatorbri@guamlegislature.gov.

A handwritten signature in red ink that reads 'Smat'.

Senator Sabrina Salas Matanane
38th Guam Legislature

--



Office of Legislative Secretary

SENATOR SABRINA SALAS MATANANE

I Mina'trentai Ocho Na Liheslaturan Guahan | 38th Guam Legislature

Chairperson, Committee on Health and Veterans Affairs

163 W. Chalan Santo Papa, Hagåtña, Guam 96910

✉ office.senatorbri@guamlegislature.gov

☎ 671-989-2572

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Invitation PH 2026.01.23.pdf

339K



Office of Legislative Secretary

SENATOR SABRINA SALAS MATANANE

I Mina'trentai Ocho Na Liheslaturan Guahan | 38th Guam Legislature
Chairperson, Committee on Health and Veterans Affairs

Public Hearing

Friday January 23, 2026, 9:00 AM
Public Hearing Room, Guam Congress Building

Agenda

Bill No. 254-38 (COR)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

This Public Hearing will broadcast on local television, GTA Channel 21, Docomo Channel 117 and stream online via I Liheslaturan Guahan's live feed.



The Office of the Legislative Secretary
SENATOR SABRINA SALAS MATANANE
I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature
 Chairwoman, Committee on Health and Veterans Affairs

PUBLIC HEARING

Friday January 23, 2026 9:00 AM

Public Hearing Room, Guam Congress Building

Bill No. 254-38 (COR)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

Check all that apply. Please provide staff with written testimony for photocopying.

Name (Please Print)	Agency /Organization	Contact Information	Bill No./Doc No.	Participation	Stance
Shawn Salas	Self		254-38 (COR)	<input type="radio"/> Observing <input type="radio"/> Written <input checked="" type="radio"/> Verbal	<input checked="" type="radio"/> In Support <input type="radio"/> Not In Support
Robert de los Reyes	Self		254-38 (COR)	<input checked="" type="radio"/> Observing <input type="radio"/> Written <input type="radio"/> Verbal	<input checked="" type="radio"/> In Support <input type="radio"/> Not In Support
Ed Santos	Self		254-38 (COR)	<input type="radio"/> Observing <input type="radio"/> Written <input checked="" type="radio"/> Verbal	<input checked="" type="radio"/> In Support <input type="radio"/> Not In Support
Amanda Shelton	DPHSS		254-38 (COR)	<input type="radio"/> Observing <input checked="" type="radio"/> Written <input checked="" type="radio"/> Verbal	<input type="radio"/> In Support <input type="radio"/> Not In Support
Jonathan Suarez	Self		254-38 (COR)	<input type="radio"/> Observing <input type="radio"/> Written <input checked="" type="radio"/> Verbal	<input checked="" type="radio"/> In Support <input type="radio"/> Not In Support
Lawrence Alcairo	DPHSS		254-38 (COR)	<input checked="" type="radio"/> Observing <input type="radio"/> Written <input type="radio"/> Verbal	<input type="radio"/> In Support <input type="radio"/> Not In Support
David Cruz	Paebc Cultivation		254-38 (COR)	<input type="radio"/> Observing <input type="radio"/> Written <input checked="" type="radio"/> Verbal	<input checked="" type="radio"/> In Support <input type="radio"/> Not In Support
			254-38 (COR)	<input type="radio"/> Observing <input type="radio"/> Written <input type="radio"/> Verbal	<input type="radio"/> In Support <input type="radio"/> Not In Support
			254-38 (COR)	<input type="radio"/> Observing <input type="radio"/> Written <input type="radio"/> Verbal	<input type="radio"/> In Support <input type="radio"/> Not In Support



GOVERNMENT OF GUAM

DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES
DIPATTAMENTON SALUT PUPBLEKO YAN SETBISION SUSLAT



LOURDES A. LEON GUERRERO
MAGA'HA'GAN GUAHAN
GOVERNOR OF GUAM

JOSHUA F. TENORIO
SEGUNDO MAGA'LAHEN GUAHAN
LT. GOVERNOR OF GUAM

THERESA C. ARRIOLA, MBA
DIRECTOR

PETERJOHN D. CAMACHO, MPH
DEPUTY DIRECTOR

AMANDA LEE SHELTON, MPA
DEPUTY DIRECTOR

Senator Sabrina Salas Matanane
Chairperson
Committee on Health and Veterans Affairs
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

Håfa Adai Senator Matanane and Honorable Members of the Committee:

Thank you for the opportunity to provide testimony on Bill No. 254-38 (COR). The Department of Public Health and Social Services (DPHSS) takes no position in support of or in opposition to the intent of Bill No. 254-38. Our testimony is offered for the purpose of clarification and to ensure that the Committee is fully informed of the regulatory and administrative implications related to the bill's provisions.

DPHSS serves both as a member agency of the Cannabis Control Board (CCB) and as the agency responsible for overseeing the Medical Cannabis Program in its entirety. In that capacity, the Department must note that this bill makes reference to medical cannabis, which is governed by a separate statutory and regulatory framework distinct from the adult-use cannabis program. Medical cannabis operates under its own set of laws, rules, and administrative requirements, and any references to or impacts on medical cannabis should be carefully considered within that separate regulatory context.

Additionally, DPHSS must formally note the following concerns regarding the bill's treatment of rules and regulations: The bill purports to amend rules and regulations, an Executive Branch function. As noted by the Governor many times before in veto and lapsing statements, rulemaking and lawmaking are separate and distinct roles as provided by the Organic Act of Guam, which charges the Executive Branch with powers to issue "regulations" not in conflict with any applicable law, including Guam's rulemaking laws. Conversely, the Legislature is charged with drafting and passing "bills". The bill's proposed amendment(s) to Guam's Administrative Rules and Regulations infringe on well-established principles. While it is within the Legislature's authority to pass a bill containing the provisions in this bill, once the Legislature delegates rulemaking authority to an agency, as it has with our department/agency, it must honor such delegation and not interfere with agency rulemaking unless the agency's rulemaking power is otherwise rescinded.

DPHSS respectfully submits this testimony to highlight these considerations and to assist the Committee in its deliberations. We remain committed to working collaboratively with the Legislature, the CCB, and all stakeholders to ensure that Guam's cannabis programs are administered in a manner that is legally sound, clearly delineated, and protective of public health. Thank you for the opportunity to provide this testimony. DPHSS stands ready to answer any questions the Committee may have.



THERESA C. ARRIOLA, MBA
Director



Office of Legislative Secretary
SENATOR SABRINA SALAS MATANANE
I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature
 Chairperson, Committee on Health and Veterans Affairs

COMMITTEE VOTE SHEET

Public Hearing relative to Bill No. [Bill No. 254-38 \(COR\)](#)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

COMMITTEE MEMBERS	SIGNATURE AND DATE	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Senator Sabrina Salas Matanane Chairperson	E-Vote 1/23/26 <i>Smat</i>	X				
Vice Speaker V. Anthony Ada Vice Chair, Committee on Health	E-Vote 1/23/26	X				
Senator Vincent A.V. Borja Vice Chair, Committee on Veterans Affairs	E-Vote 1/23/26	X				
Speaker Frank F. Blas, Jr. Member	E-Vote 1/23/26	X				
Senator Jesse A. Lujan Member	E-Vote 1/23/26			X		
Senator Shelly V. Calvo Member						
Senator Christopher M. Duenas Member						
Senator Eulogio Shawn Gumataotao Member	E-Vote 1/23/26	X				
Senator Tina Rose Muna Barnes Member	E-Vote 1/23/26	X				



Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

URGENT: Request for E-Vote: Committee Report relative to Bill No. 254-38(COR)

8 messages

Office of Legislative Secretary Senator Sabrina Salas Matanane

Fri, Jan 23, 2026 at
1:17 PM

<office.senatorbri@guamlegislature.gov>

To: Vice Speaker Tony Ada <vicespeakertonyada@guamlegislature.gov>, "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, Office of Senator Borja <contact@senatorvinceborja.com>, Senator Tina Rose Muña-Barnes <senator.munabarnes@guamlegislature.gov>, Senator Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>, Senator Chris Duenas <senator.duenas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Senator Jesse Lujan <senator.lujan@guamlegislature.gov>

Bcc: john.mafnas@guamlegislature.gov, Isaiah Aguon <isaiah.aguon@guamlegislature.gov>, ann.sn@guamlegislature.gov, senator.sabrina@guamlegislature.gov

Hafa Adai Committee Members:

Please see attached Committee Report relative to **Bill No. 254-38 (COR)**- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

Please indicate your preferred action, based on the following options:

- TO DO PASS
- TO NOT PASS
- TO REPORT OUT ONLY
- TO ABSTAIN
- TO PLACE IN INACTIVE FILE

Please submit your response **ASAP**. Your responses will be logged into the vote sheet which will be submitted as part of the final Committee Report to the Committee on Rules.

Please contact our office if you have any questions or concerns.

--

--

Annie San Nicolas

Administrative Officer/Committee Director



Office of Legislative Secretary

SENATOR SABRINA SALAS MATANANE

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson, Committee on Health and Veterans Affairs

163 W. Chalan Santo Papa, Hagåtña, Guam 96910

☎ office.senatorbri@guamlegislature.gov

☎ 671-989-2572

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 **Committee Report 254-38.pdf**
8813K

Senator Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>

Fri, Jan 23, 2026 at 1:40 PM

To: Office of Legislative Secretary Senator Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>
Cc: Vice Speaker Tony Ada <vicespeakertonyada@guamlegislature.gov>, "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, Office of Senator Borja <contact@senatorvinceborja.com>, Senator Tina Rose Muña-Barnes <senator.munabarnes@guamlegislature.gov>, Senator Chris Duenas <senator.duenas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Senator Jesse Lujan <senator.lujan@guamlegislature.gov>

Hafa adai,

TO DO PASS.

Si Yu'os ma'åse!

[Quoted text hidden]

--

Office of Senator Eulogio Shawn Gumataotao
Chairman, Committee on Public Safety, Emergency Management, and Guam National Guard
38th Guam Legislature
[120 Father Duenas Avenue](#) Capitol Plaza Building, Suite 103, Hagåtña, Guam 96910
(671) 647-1409/1411

Senator Tina Rose Muña-Barnes <senator.munabarnes@guamlegislature.gov>

Fri, Jan 23, 2026 at 1:45 PM

To: Office of Legislative Secretary Senator Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>
Cc: Vice Speaker Tony Ada <vicespeakertonyada@guamlegislature.gov>, "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, Office of Senator Borja <contact@senatorvinceborja.com>, Senator Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>, Senator Chris Duenas <senator.duenas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Senator Jesse Lujan <senator.lujan@guamlegislature.gov>

to do pass

On Fri, Jan 23, 2026 at 1:17 PM Office of Legislative Secretary Senator Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov> wrote:

[Quoted text hidden]

Senator Jesse Lujan <senator.lujan@guamlegislature.gov>

Fri, Jan 23, 2026 at 1:47 PM

To: Senator Tina Rose Muña-Barnes <senator.munabarnes@guamlegislature.gov>
Cc: Office of Legislative Secretary Senator Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>, Vice Speaker Tony Ada <vicespeakertonyada@guamlegislature.gov>, "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, Office of Senator Borja <contact@senatorvinceborja.com>, Senator Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>, Senator Chris Duenas <senator.duenas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>

To report out only.



Office of Majority Leader Jesse A. Lujan

Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

259 Martyr St., Hagatna, Guam 96910

senator.lujan@guamlegislature.gov

(671) 969-6525

[Quoted text hidden]

Office of Senator Vince Borja <contact@senatorvinceborja.com>
 Reply-To: Office of Senator Vince Borja <contact@senatorvinceborja.com>
 To: office.senatorbri@guamlegislature.gov
 Cc: vicespeakertonyada@guamlegislature.gov, speakerblas@guamlegislature.gov,
senator.munabarnes@guamlegislature.gov, office.senatorshawn@guamlegislature.gov,
senator.duenas@guamlegislature.gov, officeofsenatorshellycalvo@guamlegislature.gov, senator.lujan@guamlegislature.gov,
office.senatorbri@guamlegislature.gov

Fri, Jan 23, 2026 at 1:47 PM

Hafa adai,

To do pass

Respectfully,



Office of Senator Vincent A.V. Borja

Committee on Education, Libraries, & Public Broadcasting

38th Guam Legislature

Suite 502, DNA Bldg. 238 Archbishop Flores St.

Hagåtña, Guam 96910

T +1 (671) 969-8423

E contact@senatorvinceborja.com

[Quoted text hidden]

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>
 To: Office of Senator Vince Borja <contact@senatorvinceborja.com>
 Cc: office.senatorbri@guamlegislature.gov, vicespeakertonyada@guamlegislature.gov,
senator.munabarnes@guamlegislature.gov, office.senatorshawn@guamlegislature.gov,
senator.duenas@guamlegislature.gov, officeofsenatorshellycalvo@guamlegislature.gov, senator.lujan@guamlegislature.gov

Fri, Jan 23, 2026 at 1:54 PM

To Do Pass



Speaker, Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guahan 38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña

(671)969-6456

speakerblas@guamlegislature.gov

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[Quoted text hidden]

Office of Legislative Secretary Senator Sabrina Salas Matanane

<office.senatorbri@guamlegislature.gov>

Fri, Jan 23, 2026 at

2:00 PM

To: Vice Speaker Tony Ada <vicespeakertonyada@guamlegislature.gov>, "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, Office of Senator Borja <contact@senatorvinceborja.com>, Senator Tina Rose Muña-Barnes <senator.munabarnes@guamlegislature.gov>, Senator Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>, Senator Chris Duenas <senator.duenas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Senator Jesse Lujan <senator.lujan@guamlegislature.gov>

To Do Pass.

On Fri, Jan 23, 2026 at 1:17 PM Office of Legislative Secretary Senator Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov> wrote:

[Quoted text hidden]

--

[Quoted text hidden]

Vice Speaker V. Anthony Ada <vicespeakertonyada@guamlegislature.gov>

Fri, Jan 23, 2026 at 2:07

PM

To: Office of Legislative Secretary Senator Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

To do pass



Office of Vice Speaker V. Anthony Ada

38th Guam Legislature

I Mina ðrentai Ocho Na Liheslaturan Guåhan

Guam Congress Building, 2nd Floor

163 Chalan Santo Papa

Hagåtña, Guam 96910

Phone: (671) 989-0855

Email: vicespeakertonyada@guamlegislature.gov

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[Quoted text hidden]



The Office of the Legislative Secretary
SENATOR SABRINA SALAS MATANANE
I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature
Chairwoman, Committee on Health and Veterans Affairs

COMMITTEE REPORT DIGEST

I. OVERVIEW:

The Committee on Health and Veterans Affairs conducted a Public Hearing on Friday January 23, 2026, scheduled to begin at 9:00 A.M., in the Public Hearing Room of the Guam Congress Building.

Among other items, on the agenda for discussion was [Bill No. 254-38 \(COR\)](#)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

Public Notice Requirements

In accordance with Open Government Law, the public notice for this public hearing was disseminated via email to all senators and main media broadcasting outlets on January 15, 2026, and January 21, 2026. This public notice was also posted on the Guam Legislature website and the Public Notice Portal.

Senators Present

Senator Sabrina Salas Matanane, Chairperson of the Committee on Health and Veterans Affairs
Senator Joe San Agustin
Senator Telo Taitague
Senator William Parkinson
Senator Tina Muna Barnes

Appearing before the Committee:

Senator Amanda Shelton
Ed Santos
Jonathan Savares
Robert Delos Reyes
David Cruz

SUMMARY OF TESTIMONY AND DISCUSSION:

This Public Hearing was called to order at 9:02 A.M.

SENATOR SABRINA SALAS MATANANE

BUENAS AND Hafa Adai. THE COMMITTEE ON VETERANS AND HEALTH AFFAIRS IS NOW CALL TO ORDER. THE TIME IS NOW 9:02AM.TODAY IS FRIDAY, JANUARY, 23 2026, THANK YOU ALL FOR BEING HERE THIS MORNING. TODAY, WE'RE HOLDING A PUBLIC HEARING ON BILL 254, 38C. O R, INTRODUCED BY MYSELF, SENATOR SABRINA SALAS MATANANE, AND CO SPONSORED BY SENATOR SHAWN GUMATAOTAO WILL

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PARKINSON, JOE SN AUGUSTINE, SHELLEY, CALVO, TINA ROSE MUNA BARNES, VINCE BORJA AND VICE SPEAKER TONY ADA, BILL 254, 38C OR IS AN ACT TO AMEND SUBSECTION 94 01 94 02 94 03 94 05 94 06 A, ONE AND SUBSECTION 94 09 OF ARTICLE FOUR, CHAPTER NINE, TITLE THREE, GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS. NOTICE OF TODAY'S HEARING WAS PROVIDED TO ALL SENATORS, STAKEHOLDERS AND MEMBERS OF THE MEDIA IN COMPLIANCE WITH THE OPEN GOVERNMENT LAW. THE NOTICE WAS ALSO POSTED ON THE GUAM LEGISLATURE WEBSITE AND THE PUBLIC NOTICE PORTAL. ALL MATERIALS FOR TODAY'S HEARING HAVE BEEN UPLOADED TO THE COMMITTEE DRIVE AND ARE AVAILABLE IN PRINT IF ANYONE NEEDS THEM. A RECORDING OF TODAY'S HEARING WILL ALSO BE AVAILABLE ON THE GUAM LEGISLATURE MEDIA YOUTUBE CHANNEL. BEFORE WE PROCEED, I WANT TO RECOGNIZE THE COMMITTEE MEMBERS AS WELL AS SENATORS THAT ARE PRESENT, SENATOR JOE S SAN AUGUSTINE AND SENATOR TELO TAITAGUE. THANK YOU FOR BEING HERE. FOR TODAY'S HEARING. THE RULES ARE SIMPLE. WE DO HAVE A FIVE MINUTE TIME LIMIT FOR QUESTIONS MEMBERS OF THE PUBLIC WHEN YOU COME UP AND TESTIFY, PLEASE SPEAK CLEARLY INTO THE MICROPHONE AND STATE YOUR NAME AS WELL AS WHO YOU ARE REPRESENTING. AS WE BEGIN RECEIVING TESTIMONY ON THE BILL, I ASK THAT IF YOU SIGNED IN TO TESTIFY TO PLEASE COME FORWARD AND HAVE A SEAT AT THE TABLE. I WILL START BY MAKING AN OPENING STATEMENT ON THE BILL AGAIN. THANK YOU TO EVERYONE THAT IS HERE TO TESTIFY. BILL NUMBER 254-38 FOCUSES ON ONE SIMPLE IDEA, TREATING CANNABIS LIKE THE AGRICULTURAL CROP THAT OUR LAW ALREADY SAYS IT IS CANNABIS. RECREATIONAL CANNABIS WAS LEGALIZED ON GUAM IN 2019 WITH THE GOAL OF CREATING A LOCALLY OWNED INDUSTRY, ONE THAT WOULD CREATE JOBS, SUPPORT FARMERS, AND KEEP ECONOMIC OPPORTUNITY HERE AT HOME. BUT SEVERAL YEARS LATER, WE ARE STILL NOT SEEING THE INDUSTRY OPERATING IN A WAY IT WAS ORIGINALLY INTENDED, INSTEAD OF GROWTH. WHAT WE HAVE SEEN IS DELAY. OVER THE LAST SEVERAL MONTHS, HER TEAM HAS BEEN WORKING WITH INDUSTRY PROFESSIONALS TO FIND A PATH FORWARD TO TURN THE INDUSTRY ON THIS BILL IS A RESULT OF THAT DIALOG, INDUSTRY PROFESSIONALS HAVE CONSISTENTLY SHARED THAT THE CANNABIS INDUSTRY ON GUAM HAS BEEN STALLED NOT BECAUSE OF LACK OF INTEREST, AND NOT BECAUSE PEOPLE ARE UNWILLING TO COMPLY, BUT BECAUSE THE CURRENT AGRICULTURAL RULES ARE

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OVERLY COMPLICATED, COSTLY AND DIFFERENT FROM EVERY OTHER FORM OF FARMING ON OUR ISLAND. UNDER THE CURRENT SYSTEM, CANNABIS FARMERS ARE HELD TO STRICTER AGRICULTURAL REQUIREMENTS THAN ALL OTHER FARMERS ON GUAM, CREATING BARRIERS THAT PREVENT MANY LOCAL ENTREPRENEURS FROM EVEN GETTING STARTED. AS A RESULT, LICENSES AREN'T ISSUES ISSUED, FARMERS STRUGGLE TO MOVE FORWARD, AND THE VERY INDUSTRY WE HOPED WOULD GROW HAS REMAINED STUCK. THIS BILL IS INTENDED TO ADDRESS THAT PROBLEM AND THEIR CONCERNS. IT DOES NOT REMOVE OVERSIGHT, IT DOES NOT WEAKEN ENVIRONMENTAL OR PUBLIC HEALTH PROTECTIONS, AND IT DOES NOT CHANGE CANNABIS SPECIFIC PESTICIDE SAFETY RULES, WHICH REMAIN IN PLACE TO PROTECT CONSUMERS. WHAT IT DOES IS ALIGN CANNABIS AGRICULTURE WITH THE SAME AGRICULTURAL STANDARDS THAT APPLY TO ANY OTHER CROPS ON GUAM USING THE RULES DEPARTMENT OF AGRICULTURE HAS ENFORCED SUCCESSFULLY FOR DECADES. AND HERE IS A SIMPLE WAY TO THINK ABOUT IT. IF TWO FARMERS ARE STANDING SIDE BY SIDE. ONE GROWING VEGETABLES AND ONE GROWING CANNIBIS.THEY SHOULD NOT BE OPERATING UNDER COMPLETELY DIFFERENT FARMING SYSTEMS WHEN USING THE SAME LAND, SOIL AND WATER.THIS APPROACH IS NOT UNIQUE TO GUAM.MANY STATES ACROSS THE U.S. INCLUDING OREGON, COLORADO AND CALIFORNIA STARTED WITH VERY STRICT CANNIBIS RULES THEN LATER REVISED THEM ONCE THEY REALIZED THOSE RULES WERE UNINTENTIONALLY STALLING THERE INDUSTRIES.THEY LEARNED THAT FAIR WORKABLE REGULATIONS ARE NECESSARY FOR A LEGAL MARKET TO SUCCEED THAT IS WHERE GUAM IS TODAY.THIS BILL REFLECTS WITH FARMERS AND INDUSTRY PROFESSIONALS HAVE BEEN TELLING US FOR YEARS THAT IF WE WANT THIS INDUSTRY TO FINALLY MOVE FORWARD. THE RULES MUST BE PRACTICAL, FAIR AND CONSISTENT WITH HOW AGRICULTURE ALREADY OPERATES ON OUR ISLAND.TODAYS HEARING IS ABOUT LISTENING TO THOSE ON THE GROUND UNDERSTANDING WHAT IS NOT WORKING AND HAVING A HONEST DISCUSSION ABOUT HOW WE MOVE FORWARD RESPONSIBLY. I LOOK FORWARD TO YOUR TESTIMONY AND THANK YOU FOR BEING PART OF THIS IMPORTANT CONVERSATION. WE NOW OPEN THE FLOOR FOR PUBLIC TESTIMONY. AGAIN PLEASE STATE YOUR NAME AND AFFILIATION FOR THE RECORD AND WE WILL BEGIN TO MY RIGHT. SENATOR SHELTON.

SENATOR AMANDA SHELTON

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SI YU'US MA'ASE MADAM CHAIR WOMAN. Hafa Adai Members of the Committee. I will be reading testimony on behalf of our Director Department of Public Health and Social Services. Teresa Arriola and for the record I am Amanda Shelton. Hafa Adai Senator Matanane and Honorable Members of the Committee. Thank you for the opportunity to provide testimony on Bill 254-38 COR. Department of Public Health and Social Services takes no position in support or in all position to the intent of the bill. Our testimony is offered for the purpose clarification and to ensure that the committee is fully informed of the regulatory and administrative implications related to the bills provisions. DPHSS serves both as a member agency of the Cannabis Control Board (CCB) and as the agency responsible for overseeing the medical cannabis program in its entirety. In that capacity, the department must note that this bill makes reference to medical cannabis, which is governed by a separate statutory and regulatory framework distinct from the adult-use cannabis program. Medical cannabis operates under its own set of laws, rules, and administrative requirements, and any references to or impacts on medical cannabis should be carefully considered within that separate regulatory context. Additionally, DPHSS must formally note the following concerns regarding the bill's treatment of rules and regulations: the bill purports to amend rules and regulations, an executive branch function. As noted by the Governor many times before in veto and lapsing statements, rulemaking and lawmaking are separate and distinct roles as provided by the Organic Act of Guam, which charges the executive branch with powers to issue regulations; not in conflict with any applicable law, including Guam rulemaking laws. Conversely, the legislature is charged with drafting and passing bills. The bill proposed amendment(s) to Guam's administrative rules and regulations infringe on well-established principles. While it is within the legislature's authority to pass a bill containing the provisions in this bill, once the legislature delegates rulemaking authority to an agency, as it has with our department/agency, it must honor such delegation and not interfere with agency rulemaking unless the agency's rulemaking power is otherwise rescinded. DPHSS respectfully submits this testimony to highlight these considerations.

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AND TO ASSIST THE COMMITTEE IN ITS DELIBERATIONS. WE REMAIN COMMITTED TO WORKING COLLABORATIVELY WITH THE LEGISLATURE, THE CCB, AND ALL STAKEHOLDERS TO ENSURE THAT GUAM'S CANNABIS PROGRAMS ARE ADMINISTERED IN A MANNER THAT IS LEGALLY SOUND, CLEARLY DELINEATED, AND PROTECTIVE OF PUBLIC HEALTH. THANK YOU FOR THE OPPORTUNITY TO PROVIDE THIS TESTIMONY. DPHSS STANDS READY TO ANSWER ANY QUESTIONS THE COMMITTEE MAY HAVE SIGNED BY OUR DIRECTOR, TERESA C ARRIOLA.

SENATOR SABRINA SALAS MATANANE

THANK YOU, SENATOR SHELTON, DULY NOTED. I WILL SAY THAT THIS BILL HAS HAS BEEN PRESENTED TO ADELE. THEY'VE SEEN IT, THEY'VE READ IT, THEY REVIEWED IT, AND DIDN'T HAVE ANY ISSUES WITH IT. SO THANK YOU SO MUCH, MR.SEAN

SEAN SALAS

GOOD MORNING SENATORS. MY NAME IS SEAN SALAS. I'M HERE REPRESENTING MYSELF WITH A BACKGROUND IN AGRICULTURE AND A LICENSED AQUAPONIC COMMERCIAL PRODUCER. AND I'M HERE IN SUPPORT OF BILL 254, DASH 38 THIS ACTUALLY WILL BE MY SECOND TIME TESTIFYING ON THIS PARTICULAR TOPIC, I TESTIFIED ALONGSIDE OTHER COMMERCIAL FARMERS ON GUAM LIKE MISTER ERNIE WISTIG IN 2019 IN THIS VERY BODY IN REGARDS TO THE RULES AND REGULATIONS THAT EVENTUALLY LAPSED INTO LAW. AND BOTH HIM AND I, WITH A BACKGROUND IN AGRICULTURE, TESTIFIED THAT HOLDING THE FARMERS HANDS BY NOT ALLOWING THEM TO USE COMMERCIALY AVAILABLE NUTRIENTS AND RESTRICTING THEM BECAUSE IT'S CANNABIS, WOULDN'T BE, WOULDN'T BE, IT WOULDN'T BE BENEFICIAL TO ANY FARMER TRYING TO GET INTO THE INDUSTRY. ERNIE WISTIG TESTIFIED THAT IF IT WASN'T FOR SYNTHETIC NUTRIENTS, HE WOULDN'T BE ABLE TO SURVIVE ON HIS FARM. AND I DON'T THINK WE WOULD GO AND REGULATE MR. MR. WISTIG AND HIS CORNFIELDS, AND TELL THEM HE CAN'T USE THAT ANYMORE IN HIS HECTARES. PROBABLY HECTOR'S A FARM, AND I UNDERSTAND THAT THERE, THERE MIGHT BE SOME ENVIRONMENTAL SAFETY CONCERNS, BUT ALL OF THAT CAN BE MITIGATED AND SOLID WASTE ALREADY TAKES CARE OF THAT CAN TAKE CARE OF THAT YOU JUST EITHER THROUGH

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NITRIFICATION MACHINES OR SEPARATING INTO SEPTIC TANKS. BUT THIS BILL, THIS, THIS BILL PARTICULAR CORRECTS ALL THAT THAT WE HAD TO TESTIFY BACK IN 2019 AND JUST THE INTRODUCTION OF THE BILL ITSELF ALIGNING CANNABIS AGRICULTURE REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM. IT DOESN'T MAKE ANY MORE SENSE THAN THAT, BECAUSE AT THE END OF THE DAY, IT IS A PLANT JUST LIKE ANY OTHER PLANT. YES, WE USE IT IN DIFFERENT FORMS, BUT AT THE END OF THE DAY, FROM AN FROM A FARMER'S PERSPECTIVE, IT IS A PLANT LIKE ANY OTHER PLANT, AND TO GROW THOSE PLANTS, WE REQUIRE THE SAME ELEMENTAL NUTRIENTS, ORGANIC OR SYNTHETIC. AND SO THE ORIGINAL RULES AND REGULATIONS CREATED BY THE CANNABIS CONTROL BOARD, IT RESTRICTED FARMERS FROM USING COMMERCIAL, COMMERCIALY AVAILABLE NUTRIENTS, WHICH PRETTY MUCH TIED THE HANDS OF THE FARMERS AND MADE PEOPLE LIKE WHO ARE LIKE ME, WHO ARE WHO WANT TO GET INTO THE INDUSTRY ON THE CULTIVATION SIDE, HESITANT TO STEP IN BECAUSE THERE WERE SOME RESTRICTIONS THAT MOST PEOPLE COULDN'T SEE. SO I APPRECIATE SENATOR SABRINA'S BILL, 254, 38 TO MAKE THESE CORRECTIONS TO ALLOW CANNABIS CULTIVATORS TO USE ALREADY REGULATED NUTRIENTS BY THE USDA AND FDA AND AN EPA, JUST LIKE ANY OTHER AGRICULTURAL PRODUCT ON ISLAND .BUT I DO WANT TO NOTE ONE THING I JUST MIGHT BE A CLERICAL ERROR, AND THIS IS JUST FROM MY COPY THAT I HAVE, BUT ON SECTION FIVE, SEE, LINE C ON SECTION FIVE, THE PRODUCER SHALL NOT USE ANY FERTILIZER AND COMPOSITE PLANT AND ANIMAL MATERIAL THAT CONTAINS A SYNTHETIC SUBSTANCE NOT INCLUDED ON THE NATIONAL LIST OF ALLOWED SUBSTANCES. SEVEN, CFR, SECTION 205, DOT 601, IS CROSSED OUT THERE, AND THAT'S EXACTLY THE SECTION THAT THAT CONCERNED ME THE MOST, BECAUSE SECTION SEVEN, CFR, SECTION 205, DOT 601, IS LIKE IS STATING THE SYNTHETIC NUTRIENTS THAT ARE ALLOWED IN ORGANIC CROP PRODUCTIONS AND THAT THEN IN THAT SECTION, THE FIRST PART, IT'S, IT'S STRIPED OUT, AND THAT'S, THAT'S, THAT'S GOOD. BUT JUST THE CLERICAL, I DON'T KNOW IF IT'S ON YOUR COPY, BUT THE NEXT PAGE, THERE'S A DUPLICATE COPY. THAT'S THAT SAYS, SEE ON IT ALSO, AND IT'S THE SAME, SAME WORDING, BUT IT'S NOT STRIKE OUT ON THAT ON THIS. WHAT'S THE SAME? IT'S LIKE A DUPLICATE. YEAH?

SENATOR SABRINA SALAS MATANANE

OKAY, THANK YOU.

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SEAN SALAS

THANK YOU SO MUCH. LETTER C, LINE 10 ON LINE 10 ON PAGE EIGHT, LINE ONE ON PAGE NINE. THEY'RE THE SAME EXACT PARAGRAPHS, BUT ON PAGE EIGHT, IT STRUCK OUT. SO JUST THAT, JUST WANTED TO BE NOTED SO IT'S NOT THERE. BUT OTHER THAN THAT, I'M IN FULL SUPPORT OF THIS BILL. AS A FORMER LICENSED CULTIVATOR IN AQUAPONIC INDUSTRY, I FULLY SUPPORT THIS BILL 100% THANK YOU. THANK YOU.

ED SANTOS

Hafa adai my name is Ed Santos. First of all, I'd like to thank Senator Sabrina Salas, Matanane Senator Teo Taitague Dispensea, and Senator Joseph San Augustine for being present, first of all, I want to shed a little light. And one of the things that comes to everybody's mind is if cannabis is a gateway drug, well, it's not, and there's scientific proof, but also the National Institute of Drug Abuse, which is NIDA states, cannabis use does not invariably lead to the use of other more dangerous drugs, and this can be found on the web and as well as the and there's other proofs as well. I have a little history with a certification in drug and alcohol, but also to the patients and members that I help educate as a medical cannabis patient focused advocate. And it always comes to you know, am I going to become addicted, or is this going to be a hamper? It doesn't. It's more cheaper to find ice on the streets now than it is to find cannabis. We have an addiction problem with ice, and I believe cannabis will deter that, as well as cut down alcohol. But I am in support of this bill, bill number 254, dash, 38 for the agriculture, we cannot start this program without the product, the dispensaries will open their shelf without agriculture. It is important, and that's one of the reasons why I want to ask that this bill be placed on the January session, so that way it can be pushed now we've been since the KC Conception Act in 2014 nothing has moved I've been around and have been waiting and waiting and hoping and praying for this, for the medical side, for the patients that are in need, for this to

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MOVE FORWARD. SO I JUST HOPE THAT THIS WILL GO ON TO THE FLOOR IN JANUARY, SO THAT WE CAN MOVE THIS FORWARD AS PROMISED, SINCE 2014 AND THAT IS ALL. THANK YOU.

SENATOR SABRINA SALAS MATANANE

THANK YOU, ED. I ALSO WOULD LIKE TO ACKNOWLEDGE THE PRESENCE OF MY COLLEAGUE, SENATOR WILL PARKINSON AND ED WE KIND OF BRIEFLY DISCUSSED IT EARLIER. I HOPE THAT YOU GET YOUR RESUME AND ALL THE NECESSARY REQUIREMENTS TO SERVE ON THE GUAM CANNABIS CONTROL BOARD. THEY DO HAVE A MEETING NEXT WEEK, MONDAY, JANUARY 26 AT 10 O'CLOCK IN THE MORNING. SO I LOOK FORWARD TO SEEING THAT APPOINTMENT.

ROBERT DELOS REYES

GOOD MORNING, SENATORS. HAPPY FRIDAY. MY NAME IS ROBERT DELOS REYES. I'M HERE IN SUPPORT OF BILL 254, DASH, 38 JUST LIKE WHAT MR. SEAN SALAS MENTIONED EARLIER, THIS BILL DOES ALLOW THE FARMER TO BASICALLY CULTIVATE THE WAY THEY CAN, RIGHT THEY, I MEAN, LIKE WE KNOW HOW TO DO THIS BEST. AND WITH THIS BILL, THIS THIS CORRECTION, THIS ALLOWS US TO BASICALLY DO THE BEST WE CAN FOR THE CONSUMERS AND FOR EVERYBODY AS SAFELY AS POSSIBLE. SO, YOU KNOW, MR. SEAN SALAS SAID IT BEST. I DO STRONGLY SUPPORT THIS BILL. I HOPE THIS GOES THROUGH, AND I HOPE THE BEST FOR GUAM I HOPE EVERYBODY GETS THE MEDICINE THEY NEED. THANK YOU.

SENATOR SABRINA SALAS MATANANE

THANK YOU JOHN.

JONATHON SAVARES

GOOD MORNING AND HOLIDAY. MY NAME IS JONATHAN SAVARES, SENATOR MONTANA. SALAS MATANANE THANK YOU FOR INTRODUCING THIS BILL. SENATOR PARKINSON, SENATOR TAITAGUE, SENATOR SAN AGUSTINE. THANK YOU GUYS FOR ALL BEING HERE AND BEING CO SPONSORS, AS LONG AS WELL AS THE REST OF THE CO SPONSORS OF THIS BILL. LET ME JUST BRING UP SOMETHING THAT I'VE

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NOTICED OVER THE LAST 10 PLUS YEARS OF DOING THIS. WHAT I'VE REALIZED IS, NO MATTER HOW MUCH THE GOVERNMENT SAYS THEY'RE HERE TO HELP US TO GET THIS PROGRAM UP AND RUNNING, THEY HAVEN'T THE AGENCIES WE'VE I'VE SAT DOWN WITH MULTIPLE DIRECTORS FROM PUBLIC HEALTH, DOCTOR, DR, JAMES GILLUM, DR, MISS, LINDA DE NORCY, SENATOR PARKINSON, YOU WERE THERE WITH ME DURING SOME OF THESE, THESE, THESE MEETINGS BECAUSE I CALLED YOU. YOU WERE THAT YOU THIS IS EVEN BEFORE YOU BECAME THE CANNABIS CONTROL BOARD MEMBER, PATIENT REPRESENTATIVE. WE WERE IN THOSE MEETINGS, LOBBYING AND PUSHING FOR THIS, AND AT THE END OF THE DAY, ALL WE GOT WAS LIP SERVICE AND NOTHING. WE'RE 10 YEARS DOWN THE LINE AND NOTHING. NOT A SINGLE PERSON HAS BEEN ABLE TO GET MEDICATION OUT OF ANY DISPENSARY BECAUSE OF THE REGULATORY HURDLES THAT HAVE BEEN PUT IN PLACE. SO WHEN THE AGENCY SAYS, THIS IS OUR JURISDICTION, I'M SORRY, THIS IS THE LAW MAKING BODY HERE, THE GOVERNOR, THE 38TH GUAM LEGISLATOR IN THE GUAM LEGISLATURE ARE THE RULEMAKING BODIES. AND IF WE HAVE TO DO SOMETHING AND STEP UP, BECAUSE THERE'S A LACK OF THERE'S A LACK OF PROGRESS, THIS IS WHAT IT'S COME DOWN TO. WE'VE SEEN IT WITH SO MANY THINGS GETTING STANDSTILL, AND THIS IS THE OVER THE OVERBEARING GOVERNMENT REGULATIONS THAT HOLD SO MANY THINGS DOWN FROM PROCEEDING WITHIN OUR GOVERNMENT. AND THIS IS WHY COMMON PEOPLE, COMMON PEOPLE, ARE SO DISENFRANCHISED WITH THE GOVERNMENT AND THEIR AGENCIES, BECAUSE WHEN WE HAVE A GOOD PROGRAM IN FRONT OF US THAT CAN BENEFIT PEOPLE AND HELP PEOPLE, WE WANT TO DRAG OUR FEET. SO NO DISRESPECT TO THE PUBLIC HEALTH TESTIMONY, BUT THE REALITY OF IT IS, YOU ARE ON THE CCB. THE TESTIMONIES WERE HEARD THERE WAS WE HAD 60 PEOPLE IN THIS PUBLIC HEARING ROOM IN 2019 TO SAY THAT FIX THIS BEFORE WE LAPSE THESE RULES INTO LAW. AND YET NOTHING WAS DONE. THIS WAS SEVEN YEARS AGO, SEVEN YEARS AGO, BUT NOT ONCE HAVE I SEEN THE CCB MAKE ANY SINGLE EFFORT TO FIX THE THINGS THAT WERE BROUGHT UP IN THE PUBLIC HEARING. YET THEY LACK, THEY LACK QUORUM TO HAVE A MEETING. YET THE MEDICAL, AND YOU DON'T TALK TO ME ABOUT MEDICAL BECAUSE I'M THE LONGEST RUNNING MEDICAL CANNABIS PATIENT ON THIS ISLAND. I'LL TELL YOU, I'VE HAD TO FIGHT TOOTH AND NAIL WITH EVERY SINGLE DIRECTOR, ESPECIALLY WHEN DOCTORS WERE JUST ABANDONING THE MEDICAL PATIENTS WHO WERE CARD HOLDERS, NOT THE DIRECTOR, NOT THE PEOPLE WHO WERE BEING PAID BY THE MEDICAL CANNABIS PROGRAM. THEY WEREN'T THE ONES. IT WAS PEOPLE LIKE ED SANTAS, SEAN

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SALAS, MYSELF, SENATOR PARKINSON, WHO WERE STANDING UP FOR PEOPLE WHO NEEDED THE MEDICINE. NOW YOU SENATOR MATANANE AND SENATOR TAITAGUE, YOU GUYS ARE STANDING UP THE ROUND TABLE. LAST WEEK WAS THE START. BUT GUESS WHAT? THIS IS NOT THE FIRST PIECE OF LEGISLATION THAT NEEDS TO BE HAD. DON'T TALK TO ME ABOUT JURISDICTION, ABOUT MEDICAL AND RECREATIONAL I KNOW ABOUT THAT PROVISION. IT WAS SOMETHING THAT I ASKED FOR WHEN 35 DASH FIVE WAS PUT INTO PLAY, I KNOW THE HISTORY OF EVERY SINGLE BILL THAT'S BEEN PUT INTO PLAY. THE REASON WHY THAT WAS NEVER MEDICAL WAS SEPARATED IS BECAUSE WE WERE, WE WERE SIX YEARS DOWN THE LINE, FIVE YEARS DOWN THE LINE, WITH THE HOPE THAT THE MEDICAL PROGRAM WOULD STAND UP. REMEMBER THIS SENATOR, PARKINSON, WE WERE IN THAT MEETING AND YOU SAID, JOHN, WHY ARE YOU NOT GOING TO JUST FUSE THE PROGRAM ONE, THERE WERE FEDERAL JURISDICTIONS THAT THAT FEDERAL ISSUES THAT WE HAD TO LOOK AT NOW THAT THE FEDERAL GOVERNMENT IS MOVING TO SCHEDULE THREE, WE HAVE AN OPPORTUNITY. WE HAVE AN OPPORTUNITY TO BE AHEAD OF THE CURVE. WE'RE NOT DONE WITH THIS. AND IF WE WANT TO TALK, IF WE WANT TO TALK TO ME ABOUT THE PEOPLE WHO WERE HERE OR NOT, STAKEHOLDERS. WE HAD PEOPLE FROM UOG IN 2019, COMING UP TO THIS, COMING UP TO THE BODY, AND SPEAKING ABOUT THIS IS NOT AGRICULTURE. THIS IS TYING THE HANDS OF THE FARMER. AND GUESS WHAT? WE TIED THE HANDS OF THE FARMER, AND THIS IS A CHICKEN AND EGG SCENARIO, WHERE WHAT'S GOING TO COME FIRST. THIS IS WHY THE LAB BYPASS WAS AN IMPORTANT, CRUCIAL MEASURE THAT WAS SENATOR PARKINSON AND SENATOR TAITAGUE. WE ALONG WITH SENATOR SAN AGUSTINE AS A CO SPONSOR, I'VE SEEN EVERY SINGLE PIECE OF LEGISLATION THAT'S GONE OUT TO TRY TO STAND THINGS UP. SO DON'T TALK TO ME ABOUT OLD JURISDICTION. THIS JURISDICTION THAT AT THE END OF THE DAY, THIS IS A LAW MAKING BODY THAT HAS ABILITIES TO BYPASS THINGS, TO MOVE THINGS FORWARD FOR GUAM, WE OUR ISLAND IS STRUGGLING ECONOMICALLY. WE NEED TO START DIVERSIFYING OUR ECONOMY, PUTTING NEW REVENUE IN IN CIRCULATION THAT START TO FINISH HERE ON GUAM, AND THIS IS ONE, THIS BILL IS ONE OF THOSE KEY THINGS THAT ARE GOING TO HELP THE FARMER MOVE FORWARD. UNCLE, ERNIE WISTIG. THEY WERE HERE LONG TIME FARMERS, BUT DEPARTMENT OF AGRICULTURE AND THE CCB AND THAT, AND THE BODY THEN CHOSE TO LET THE RULES LAPSE INTO LAW, AND THIS IS WHERE WE'RE AT TODAY. WE'RE FIGHTING TOOTH AND NAIL FOR THESE BUSINESSES TO STAND UP. NOBODY EVEN SEES HOW MUCH MONEY HAS BEEN LOST AND HOW

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MUCH ECONOMIC INVESTMENT HAS BEEN LOST INTO OUR COMMUNITY, BECAUSE WE CAN THESE, THESE FARMERS CAN'T SHOW HOW MUCH MONEY THEY'VE BEEN PUTTING UP, HOW LONG THEY'VE BEEN WAITING, AND IF WE WANT TO CONTINUE THIS STAND STILL, THEN LET IT BE LET THE AGENCY START TO ANSWER, BECAUSE ALL THESE PEOPLE ARE GOING TO START PULLING OUT. MOST OF THEM ARE. THERE'S BEEN A LOT OF PEOPLE WHO HAVE SAID ABANDONED SHIP ON GUAM LOCAL MONEY, WHO SAID, WE CAN'T DO THIS ANYMORE. WE CAN'T DO THIS ANYMORE, AND WE CAN'T SUSTAIN AND YET THE AGENCIES DON'T CARE, BECAUSE IT'S NOT THEIR MONEY. THAT'S THE SAD PART. AND YOU KNOW WHAT? STEVEN SADDER THE MEDICAL CANNABIS PROGRAM, THE MEDICAL CANNABIS PROGRAM, HAS BEEN BUDGETED FOR FOUR, FOUR OR FIVE, FOUR OR FIVE YEARS NOW, AND NOT ONCE HAVE I SEEN ANYBODY FROM THE MEDICAL CANNABIS PROGRAM. EVEN THE SUMMIT COMING UP NEXT WEEK HAS 00, DONE THAT. THEY'RE GOING TO TALK ABOUT MEDICAL IT'S ALL BROAD STROKE ABOUT THE INDUSTRY AS A WHOLE. BUT ARE YOU GUYS GOING TO I RECOMMEND THAT SOMEBODY TEACH PEOPLE WHO REALLY NEED THE MEDICINE HOW TO GET PATIENT, HOW TO BECOME A PATIENT, SHOW THAT PROGRAM, IF IT'S A PATIENT AND WHO WANTS TO CULTIVATE FOR THEMSELVES, THERE'S A PROVISION FOR THAT. THOSE ARE THINGS THAT ARE GOING TO HELP PATIENTS TODAY. BUT NOT ONCE HAVE I HEARD PUBLIC HEALTH EVER PROMOTED, BUT I'VE HEARD EVERYTHING TO WRECK, WRECK, WRECK. BUT DON'T STAND UP HERE AND TELL ME YOU'RE HELPING PATIENTS, BECAUSE I'LL TELL YOU. ED SANTIS MYSELF, DAVE CRUZ, SEAN SALAS, BURT, DALLAS. REGIS, WE HELP PATIENTS. YOU GUYS. JUST WANT TO SAY IT. I'M TIRED. I'M SO TIRED OF COMING UP HERE IN DANG NEAR BEGGING TO GET PEOPLE HELP TO GET THIS INDUSTRY UP. YET PUBLIC HEALTH WANTS TO TELL US THIS IS A JURISDICTION ISSUE. THE 39 THE 38TH GUAM LEGISLATURE HAS THE ABILITY TO DO SOMETHING TO MOVE THIS INDUSTRY FORWARD. AND I ASK FOR YOUR SUPPORT OF EVERY SINGLE, EVERY SINGLE SENATOR IN THIS BODY TO VOTE THIS PUSH IT FORWARD IN THE JANUARY SESSION, BECAUSE THE FARMERS CAN'T WAIT ANYMORE. THEY'RE BLEEDING MONEY KEEPING FACILITIES OPEN. PEOPLE ARE GOING THROUGH PERMITTING. AND I JUST ASKED FOR THIS, THE SUPPORT AND HOPEFULLY THE ABILITY TO PUSH THIS ON THE JANUARY SESSION, YOU KNOW. AND THANK YOU SENATOR MATANANE FOR PUSHING AND BEING BRAVE ENOUGH TO STAND UP AND SAY, ENOUGH IS ENOUGH. AND THANK YOU SENATORS FOR ALL BEING HERE TO SUPPORT THIS ENDEAVOR. THANK YOU

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SENATOR SABRINA SALAS MATANANE

MR. CRUZ

DAVID CRUZ

HELLO. OKAY. FIRST OF ALL, I'M NOT, I'M A FARMER, SO I'M NOT MUCH OF A PEOPLE PERSON. SO, YOU KNOW, I JUST, IF YOU FIND ME NERVOUS, DON'T MIND IT. OKAY. SO, SO HI, MY NAME IS DAVID CRUZ. I REPRESENT PACIFIC CULTIVATION, AND I WAS ONE OF THE FIRST APPLICANTS SINCE THE PROGRAM STARTED. YOU KNOW, THIS JOURNEY HAS BEEN MANY YEARS FOR ME, LIKE FIVE, SIX YEARS, EVEN LONGER, 15, ACTUALLY. SO I'VE BEEN FARMING SINCE I WAS 16 YEARS OLD. YOU KNOW, MY MOM AND DAD DIDN'T HAVE MUCH AND, YOU KNOW, WE JUST FARMED VEGETABLES SUCH AS SWEET POTATO, MANGO, YOU KNOW, SO ORGANIC WAS A THING THAT WAS NATURAL TO ME SO BUT, YOU KNOW, AS I GREW OLDER, YOU KNOW, THIS INDUSTRY GOT MORE DIFFICULT, FROM A AT HOME SETTING TO A COMMERCIAL SETTING. SO I HAD TO TEACH MYSELF HOW TO ANALYZE THE LAW AND FOLLOW IT. SO, YOU KNOW, WHEN THIS PROGRAM IS CREATED STRICTLY ORGANIC, I WAS LIKE, OKAY, SO THIS IS A SOMETHING I'M A LITTLE ACCUSTOMED TO SO, BUT NOW THEY'RE TALKING ABOUT 10 FEET FENCE, M1 ZONING, I'M JUST LIKE, WHAT IS THE M1 ZONING? WHEN I WAS YOUNGER, YOU KNOW, I WAS LIKE, OKAY, IT MEANS THAT WE CAN HAVE MORE THAN A THREE PHASE POWER, WHICH ALLOWS US TO TO, I GUESS, BUILD OUR ELECTRICITY HIRES FOR FARM. YOU KNOW, LIKE MORE POWER TO BE RUNNING THROUGH. SO GIVEN THAT MOST FARMERS HERE CAN'T AFFORD A M1 ZONE OR AGRICULTURE LAND AND START FROM SCRATCH, AND A LOT OF US, YOU KNOW, WE'RE NOT, WE'RE NOT CONTRACTORS, WE, WE, I JUST HAD TO LEARN WHAT THE PERMITTING PROCESS OF EVERY GOVERNMENT AGENCIES AND THEIR REQUIREMENTS TO THIS BUILDING. SO AS INDUSTRY FIRST STARTED, I SCOPED THE WHOLE M1 ZONING AREA. I ASKED ALL THE REALTY PEOPLE IF THEY WOULD RENT TO CANNABIS. AND YOU KNOW, THEY SAID NO FOR WHATEVER BANKING REASONS OR WHATEVER REASONS THEY HAVE, BUT THE ONES THAT DID SAY YES WAS MORE LIKE THEY WERE TRYING TO GUIDE US INTO A PARTNERSHIP, YOU KNOW, KIND OF LIKE STRANGLING US FARMERS IN AN OPTION LIKE, HEY, YOU CANNOT GO INTO MY WAREHOUSE UNLESS YOU GIVE ME, YOU KNOW, PIECE OF THE PIE. SO IT FORCED ME TO STEP BACK. THEN I REALIZED, OKAY, I HAD TO LOOK AT

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MYSELF AND MY INDIVIDUAL CAPACITY IF I'M ABLE TO UNDERGO EXACTLY WHAT THE LAW IS TRYING TO GUIDE US TO, MEANING REAL ESTATE, DOWN TO POWER WATER, FOLLOWING EPA ZONE DIRECTIVE TOWARDS PESTICIDE APPLICATION, WHAT TO USE, AND SO FORTH. SO I TOOK A STEP BACK, AND WE'RE FORTUNATE TO BUY A SMALLER BUILDING, BUT WE WERE ABLE TO BE IN AN M1 ZONE AND STILL FOLLOW ALL THE RULES AND REGULATIONS. SO IT WAS A HUGE HURDLE FOR US. IT WAS LIKE A CELEBRATION FOR US AND THE FARMERS, IS WE FOUND A WAY WITHOUT HAVING TO BE CONTROLLED. SO THAT BEING SAID, YOU KNOW, FIRST, I LIKE TO COMMEND EVERYBODY, YOU KNOW, EVERYBODY THAT TOOK THEIR HANDS IN THE RULES AND REGULATIONS. YOU KNOW, IT'S NOT, NOT A SIMPLE SUBJECT TO BRING UP, BUT, YOU KNOW, WE GOT TO MOVE FORWARD AND MOVE THIS INDUSTRY GOING. SO ASIDE FROM ALL OF THAT, IS THAT I'M ONE FARMER HAVING TROUBLES EVEN NAVIGATING THROUGH THE PROCESS. SO IF I'M ONE FARMER, THERE'S 102 100,000 PEOPLE HERE. SO IT'S IMPOSSIBLE FOR AT HOME FARMER, TO KIND OF COME OUT AND WITHOUT GUIDANCE. SO GOOD THING YOU KNOW HOW TO GET ENGINEER. AND I HAD TO LEARN HOW TO TALK TO A MECHANICAL ENGINEER, ELECTRICAL ENGINEER, ALL THESE PEOPLE TO COMPILE MY PLAN. AND THEN FROM THAT POINT, THEY WERE LIKE, OKAY, GWA IS TALKING ABOUT A BACKFLOW PREVENTER. AND I WAS LIKE, OKAY, THAT'S GREAT, BECAUSE IT WILL WON'T ALLOW ALL OUR PESTICIDES OR ANYTHING THAT WE'RE USING TO COME BACK INTO THE WATER. SO THESE ARE ALL REGULATIONS, YES, AND THE CURRENT RULES AND REGULATIONS ADDRESS ALL OF THAT STILL, YOU KNOW, I WENT THROUGH THAT PAPER OVERNIGHT, AND THEY ADDRESS ALL THE SAFETY ISSUES THAT ANY AGENCY IS REQUIRING. ALL IT'S ALLOWING IS A CHOICE FOR A FARMER TO CHOOSE EITHER SYNTHETIC OR ADDING NUTRIENTS, BECAUSE THERE'S A LOT OF GREAT SYNTHETIC FARMERS. AND, YOU KNOW, I UNDERSTAND, DON'T DUMP IT INTO THE DRAINS, BUT GIVE US SOME KIND OF GUIDANCE, LIKE WE CAN MAKE SEPTIC TANKS, WE CAN PUMP IT OUT, JUST LIKE HOW EVERY OTHER AGENCY THAT DEALS WITH CHEMICALS, THEY GO TO EPA. EPA SAYS, OKAY, MR. RUBBISH MAN, CAN COLLECT THESE. SO WE HAVE TO GO SET A CONTRACT. SAY, HEY, MAN, YOU KNOW I'M GOING TO HAVE, I'M USING SYNTHETIC FERTILIZER. I HAVE A SEPTIC TANK, AND I LIKE TO PUMP IT OUT SO THAT SO, SO TO ME, THAT'S RESPONSIBLE STILL. AND YOU KNOW, CANNABIS IS A DROUGHT PLANT, SO THERE'S NOT MUCH RUNOFF. IN THE END, MOST GREAT FARMERS KNOW THAT THERE'S A CROP STEERING METHODOLOGY. YOU KNOW, THERE'S GENERATIVE CROP STEERING, VEGETATIVE CROP STEERING, SO THE RUNOFF IS VERY MINIMAL AT MOST.

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AND YOU KNOW, FARMERS, LIKE EVERYDAY VEGETABLE FARMERS, THEY USE SYNTHETIC NUTRIENTS, BUT DO THEY CLEAN THE WATER TO ALLOW THE NUTRIENTS TO BE ABSORBED IN THE PLANT? NO, SO THEY'RE USING TAP WATER. THAT'S WHAT HIGHER PH, ALL THE NUTRIENTS GET STUCK INTO THE SOIL, AND THEN IT STARTS TO BUILD. AND THEN THAT'S WHAT BECOMES AN ISSUE. SO YOU KNOW, WHEN THEY CREATED SYNTHETIC NUTRIENTS, THEY CREATED A STANDARD, A STANDARD MEANING ORAL WATER, 6.0 IT'S BEEN DRAINED FROM ALL OF ITS OWN METALS, ALL OF ITS PARTICLES. AND THEN WHEN YOU MIX THE NUTRIENT, IT ALLOWS IT TO BE, LIKE, SAFE, STABLE AND USABLE. SO, YEAH, YOU KNOW, I READ THAT BILL. I FULLY SUPPORT IT. FOR ME, I COULD HAVE KEPT QUIET AND JUST KEPT GOING ORGANIC, BUT, YOU KNOW, I'M A SMALL FARMER, SO YOU'RE NOT GOING TO HAVE A DIVERSITY OF PRODUCT OUT THERE. YOU'RE NOT GOING TO HAVE A MARKET. YOU'RE ONLY GOING TO HAVE A FEW FARMERS THAT CAN COMPREHEND ORGANIC. BUT YOU KNOW, IN THE END, THEY'RE BOTH GREAT PROGRAMS. IT'S JUST MAYBE WE CAN GET THE REGULATORY AGENCIES INVOLVED ON THE SYNTHETIC SIDE TO HOW TO PROPERLY MITIGATE. YOU KNOW, THEIR CONCERNS IF IT'S GOING TO BE LEACHED, OR WE'RE GOING TO PUMP IT OUT, OR ANYTHING. SO YEAH, THANK YOU.

SENATOR SABRINA SALAS MATANANE

THANK YOU, MR. CRUZ. WE'RE GOING TO OPEN THE FLOOR NOW TO MY COLLEAGUES TO SEE IF THEY HAVE ANY QUESTIONS. I KNOW I'VE MET WITH YOU GUYS ALREADY, AND SO WE'LL BEGIN WITH SENATOR SAN AGUSTINE.

SENATOR JOE SAN AGUSTIN

THANK YOU, MADAM CHAIR. I LIKE TO THANK EVERYBODY FOR SHOWING UP TODAY. AND MY COLLEAGUE, SENATOR SHELTON, THANK YOU FOR THE TESTIMONY PROVIDED BY THERESE. BUT I WANT TO MAKE IT VERY CLEAR TO EVERYONE, ONE OF THE BIGGEST THING THAT SOME OF THE AGENCIES FAILED TO UNDERSTAND, AND I DON'T BLAME DIRECTOR I WILL LOOK FOR HER STAND. YOU GIVE THEM THE AUTHORITY TO DO THE RULES. WHAT WE EXPECT IN THIS BODY DO THE RULES. THAT'S WHAT THE PEOPLE OF GUAM ARE WAITING FOR. JUST DO THE RULES, AND THEN, LET'S SAY SOMEONE OVERSTEP ITS

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AUTHORITY. BUT WHEN THE RULES DON'T COME OUT, THEN EXPECT THIS BODY TO COME IN. AND I THINK THAT'S WHAT THE PEOPLE GUAM IS ASKING AND HEARING TESTIMONY. I'M FROM MR. CRUZ. MAYBE YOU SHOULD BE ONE OF THE LEAD ON THE ON WHAT'S GOING ON, ON OUR CULTURE, BECAUSE IF EVERYTHING YOU'RE SAYING, IT'S THIS BILL, SHOULDN'T BE AN ISSUE, YOU KNOW WHAT? ON EITHER SIDE, MAYBE DEPARTMENT OF AGRICULTURE, THERE'S ONLY SO MUCH THEY CAN DO PUBLIC HEALTH, THERE'S ONLY SO MUCH YOU CAN DO. BUT WHEN YOU GET THE FARMERS THAT SAY, THIS IS WHAT WE NEED TO MOVE FORWARD, THEN THIS BODY WILL SAY, THEN LET'S HELP YOU MOVE FORWARD. THAT'S WHY I JOINED THIS, THIS BILL. I JOINED THE BILL WHEN IT FIRST STARTED WITH SENATOR PENROD JOE WHO SAID, LET'S GET, LET'S GET THE CANNABIS MOVING. AND I'VE BEEN SUPPORTING, YOU KNOW, I DON'T SMOKE CANNABIS. I'M GETTING TOO OLD FOR THAT, BUT I UNDERSTAND THAT THE CANNABIS, THERE'S MEDICAL CANNABIS, AND TALK TO MR. SALAS ABOUT THAT. AND, YOU KNOW, I JUST WANT TO GET THIS PROGRAM MOVING, GET THIS INDUSTRY MOVING, AND STOP MAKING THE EXCUSE. HE SAID. SHE SAID, NO, NO. WHAT IS THE RULES YOU NEED? AND IF THE AGENCY WON'T GIVE YOU, TELL THE BODY, SO THE BODY WILL PUT IT IN WRITING SO THERE MAY NO MORE EXCUSES. STOP POINTING FINGERS, AND THIS IS GETTING THE JOB DONE. THANK YOU, MADAM CHAIR, FOR ALLOWING ME TO SUPPORT THE BILL. THANK YOU.

SENATOR SABRINA SALAS MATANANE

THANK YOU, SENATOR SAN AUGUSTINE. SENATOR TELLO TAITAGUE AGAIN, SHE HELD HER ROUNDTABLE MEETING LAST WEEK, I BELIEVE, OR ABOUT A WEEK AND A HALF AGO, AND KIND OF BRINGING THIS TO LIGHT. SO SENATOR TAITAGUE FOR QUESTIONS.

SENATOR TELO TAITAGUE

THANK YOU, MADAM CHAIR. GOOD MORNING TO MY COLLEAGUES. GOOD TO SEE YOU GUYS HERE. I WISH THERE WERE MORE SENATORS HERE, BECAUSE IT DOES GET COMPLEX TO TRY AND SCHOOL THE OTHER SENATORS ON WHAT, EXACTLY WHAT WE'RE TRYING TO DO HERE, AND IT'S, YOU KNOW, IT'S UNFORTUNATE, BECAUSE IF THEY HAVE ANY QUESTIONS, YOU'RE THE PEOPLE THAT NEED TO ANSWER THOSE QUESTIONS. WHY? BECAUSE YOU'RE THE EXPERT. WE'RE NOT THE EXPERT SITTING UP HERE, BUT

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WE DO KNOW WHAT'S IMPORTANT, AND THAT'S PUBLIC SAFETY AND ENSURING THAT THE REGULATIONS ARE MEANT TO ASSIST THE PUBLIC, MEANT TO ASSIST THOSE WHO ARE GROWING CANNABIS, YOU KNOW, AND ESPECIALLY MEANT TO HELP OUR ECONOMY GROW IN SOME MANNER SO IT WE'RE GOING TO HAVE TO TALK TO THE OTHER SENATORS, YOU KNOW, LET THEM KNOW. BUT PLEASE FEEL FREE TO CONTINUE TO REACH OUT TO THE OTHER ONES WHO ARE NOT HERE, TO LET THEM KNOW THAT YOU'RE IN THE INDUSTRY. YOU KNOW WHAT NEEDS TO BE DONE TO MOVE FORWARD. SO IT'S VERY HELPFUL THAT YOU'RE HERE. YES, I STARTED A ROUND TABLE A WEEK AGO ON THIS TO TRY AND, YOU KNOW, LIGHT THE FIRE UNDER EVERYONE'S FEET, AGENCIES AS WELL AS THE INDUSTRY, TO SAY, HEY, LOOK, DON'T GIVE UP. YOU KNOW, I KNOW YOU'RE HAVING A DIFFICULT TIME, BUT I SO WISH THAT MR. CRUZ, DAVID CRUZ, YOU WERE THERE AT THAT ROUND TABLE, BECAUSE, IF I'M NOT MISTAKEN, YOU'RE ACTUALLY A CANNABIS GROWER OR A FARMER WHO'S GONE FURTHER THAN ANY OTHER APPLICANT IN MOVING FORWARD, AND YOU TOOK THE DUE DILIGENCE TO UNDERSTAND BY GOING OFF ISLAND AND STUDYING WHAT THEY'RE DOING IN THE MAINLAND, WHY IT'S IMPORTANT, IT'S ETC, DOWN THE LINE. SO YOU'VE DONE YOUR DUE DILIGENCE, AND I REALLY COMMEND YOU. DON'T UNDERESTIMATE YOU, BECAUSE YOU'RE A SMART FARMER. YOU'RE A SMART INDIVIDUAL. YOU SIMPLIFIED IT FOR THOSE WHO ARE LISTENING TODAY TO UNDERSTAND WHAT THE PROBLEM IS IN A SIMPLE MANNER, SO THAT EVERYBODY UNDERSTANDS. SO I PLEASE DON'T UNDERESTIMATE YOURSELF. YOU'RE THE EXPERT THAT I WILL GO TO ASK. AND I DO HAVE SOME QUESTIONS. WHEN YOU SAID EARLIER THAT THIS BILL BASICALLY TAUGHT IT'S LIKE THE DIFFERENCE BETWEEN SYNTHETIC VERSUS WHAT WAS THE OTHER WORD THAT USED ORGANIC? SO ORGANIC, SO IT IS ORGANIC. SO CAN YOU KIND OF EXPLAIN, AGAIN, IN LAYMAN'S TERMS, SO THOSE WHO ARE LISTENING, WHAT'S THE DIFFERENCE BETWEEN SYNTHETIC OR ORGANIC THAT THIS BILL REALLY ADDRESSES?

DAVID CRUZ

OKAY, SO THE DIFFERENCE BETWEEN SYNTHETIC AND ORGANIC IS, IS THE WAY THAT IT'S DELIVERED TO THE PLAN. SO FOR EXAMPLE, SYNTHETIC WAS CREATED BY SCIENTISTS SO, SO THEY CREATED A BASELINE OF FIRST, THEY START OFF WITH CLEANING UP THE WATER. THEY TAKE THE WATER, THEY PASS IT THROUGH

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THE SEDIMENT OF THE CARBON FILTER, WHICH TAKES OUT CHLORINE AND CHLORAMINE, AND THEN IT GOES THROUGH THE SEDIMENT FILTER THAT STRIPS OUT THE IRON THE SMALLER PARTICULATES, LIKE COPPER, ZINC, AND AS IT PASSES THROUGH THE MEMBRANE, IT COMPLETELY STRIPS IT INTO WHAT WE CALL DEAD WATER, WHICH IS A STANDARD AT 6.0 NEUTRAL PH, WHICH MOST PLANTS, THERE'S A THERE'S A PH THAT IS ACCEPTABLE FOR THE PLANT TO INGEST THOSE SO, YOU KNOW, FARMERS THAT DIDN'T TAKE THE TIME TO KIND OF LIKE, LIKE, LEARN CLEAN WATER. WHAT HAPPENS IS NOW, IS IF, WHEN THEY MIX THE NUTRIENTS IN TAP WATER, SAYING TAP WATER, BECAUSE CHLORINE AND ALL OF THOSE SUBSTANCES ALTER IT INTO A PH BUFFER ZONE OF LIKE SEVEN TO NINE, AND EVEN IF THEY MIX THOSE NUTRIENTS A LOT OF TIMES, THE STANDARD AT HOME FARMER DOESN'T REALIZE THAT THE PLANT IS NOT IN TAKING THAT ALL IT IS ACTUALLY GETTING SITTING INSIDE THE SUBSTRATE. AND AS YOU KEEP FERTIGATING AND FERTIGATING THROUGH THE SEASON, YOU'RE GOING TO SEE IT SUSCEPTIBLE TO PEST AND DISEASE, AND YOU'RE THINKING THAT, OH, MAN, IT'S, IT'S PROBABLY A PROBLEM AND THE WAY I FEED? NO, IT'S THE FACT THAT YOU'RE NOT WITHIN THE PH RANGE FOR THE PLANT TO ACCEPT AND PROCESS THOSE NUTRIENTS. SO THEY START USING PESTICIDES ON PLANTS, HOPING THAT IT'S GOING TO HELP IT AND FIX THE PROBLEM, BUT IT ACTUALLY DOESN'T SOLVE THE PROBLEM. WHAT WOULD SOLVE THE PROBLEM IS MAYBE IF AGRICULTURE CAN CREATE A I WAS TALKING ABOUT THIS, THIS ALMOST LIKE A ONE STOP KIND OF THING FOR FARMERS, BECAUSE IT STARTS OFF WITH CLEAN WATER, RIGHT? SO PLANTS CAN USE THE NUTRIENTS. NOW, WHEN EPA SEES THERE'S A PROBLEM IN THE LAND, IS BECAUSE THEY WERE NEVER TAUGHT TO CLEAN WATER AND START WITH A BASELINE. SO, SO THESE FARMERS ARE USING HIGH PH WATER AND NOT AND HAVING ISSUES IN THEIR LAND AND AGRICULTURE COMES IN, HE GOES, OH, THERE'S A BIG PROBLEM. YOU HAVE AN OVERLY CONCENTRATED AMOUNT OF NUTRIENTS IN THE SOIL. SO THAT'S SYNTHETIC, BUT REGARDLESS OF SYNTHETIC, NOW, ORGANIC IS DECOMPOSED AMENDMENTS SUCH AS NATURAL STUFF, LIKE MINERALS, AZYMITE, FULVIC ACID, ALL KINDS OF NATURAL STUFF TO REPRESENT NITROGEN, PHOSPHORUS AND POTASSIUM. SO THEY'RE BOTH GREAT METHODS. IT'S JUST, HOW IS GOV GUAM GOING TO REGULATE THE RUNOFF SO IT DOESN'T CREATE AN ECONOMICAL ISSUE. SO, YOU KNOW, JUST LIKE EVERY OTHER FARMER, THEY FIND WAYS TO HELP, YOU KNOW, MITIGATE, FOLLOW THE LAW. SO EPA CAN GIVE US THOSE, THOSE STANDARDS AND AGRICULTURE AND PUBLIC HEALTH.

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SENATOR TELO TAITAGUE

OKAY, SO IT SOUNDS TO ME LIKE IT'S, IT'S A WATER COMING FROM A HOSE VERSUS WATER COMING FROM THE SKY, CORRECT?

DAVID CRUZ

YES.

SENATOR TELO TAITAGUE

SO YOU DON'T HAVE ALWAYS RAIN, ESPECIALLY IF YOU DO INDOORS, RIGHT? SO YOU DON'T HAVE THAT UNLESS YOU LIKE, DO THE OLD, OLD FASHIONED WAY. RIGHT. BACK IN THE DAY, WE HAD THESE BIG DRUMS, AND WE CAUGHT THE RAIN CATCHMENT, RIGHT?

DAVID CRUZ

YES, AND A LOT OF FARMERS USE THAT RAIN CATCHMENT. THEN IT WAS SO ABUNDANT. YEAH, IT WAS SO ABUNDANT, YOU KNOW, BECAUSE THEY WERE USING RAINWATER RIGHT NOW. NOW, IN THIS GENERATION, WE'RE FARMING MORE, SO WE HAVE TO FIND A WAY TO CLEAN THE WATER AND SOMEWHAT CREATE OUR OWN RAIN WATER, RIGHT? CREATE THE OWN WAY, INSTEAD OF THROUGH CATCHMENT,

SENATOR TELO TAITAGUE

BUT YOU'RE STILL ALLOWED TO USE CATCHMENT, RIGHT? THE BIG BARRELS AND CATCHMENT, RIGHT?

DAVID CRUZ

YES,

SENATOR TELO TAITAGUE

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AND WOULDN'T IT BE EVEN MORE ECONOMICALLY, BETTER FOR YOU? BECAUSE, YOU KNOW, IF YOU DO HOOK UP TO GWA, YOU'RE GONNA HAVE TO PAY FOR THAT WATER VERSUS, YOU KNOW, NATURAL WATER. SO IS THERE ANY REGULATIONS ON USING RAIN CATCHMENT OR WATER THAT I DON'T KNOW RIGHT HERE IN GUAM,

DAVID CRUZ

YEAH, I THINK WE CAN CATCH OUR OWN RAINWATER. BUT IN THE MAINLAND IS LIKE IN CALIFORNIA, IT'S ILLEGAL.

SENATOR TELO TAITAGUE

SO IT'S ILLEGAL TO CATCH RAINWATER. THEY SHOULD COME TO GUAM, I THINK, BECAUSE WE'RE ABUNDANT. BUT MY COLLEAGUE, YEAH, I KNOW I'M GOING TO GET TO BERT, BECAUSE BERT DEFINITELY UNDERSTANDS. OKAY, SO THIS IS, THIS IS THE ISSUE THAT OUR FARMERS ARE HAVING, YOU KNOW, THEY CAN'T ALWAYS USE NATURAL RAINWATER, AND THEN THEY HAVE TO USE WATER THAT COMES FROM OUR FAUCET, WHICH IS FULL OF CHLORINE. MANY OF US UNDERSTAND THAT, ESPECIALLY CHLORINE. I MEAN, WE FIND IT IN OUR FAUCETS. YOU KNOW, OR FAUCETS GET CLOGGED UP BECAUSE OF CHLORINE AND EVERYTHING ELSE THEY PUT INTO IT, RIGHT? SO THIS IS NOT HEALTHY FOR PLANTS, REALLY, TO TELL YOU THE TRUTH, IT'S NOT EVEN HELP HEALTHY FOR A CHLORINE, YOU KNOW, PUTTING DUMPING IT INTO THE WATER AND STUFF. BUT SO THAT'S WHAT WE'RE TRYING TO DO HERE, IS FIND A SIMPLE WAY TO DO IT.

DAVID CRUZ

I'M NOT SURE, AND I'M GOING TO ASK BERT, BECAUSE BERT HAS A QUESTION HERE.

SENATOR TELO TAITAGUE

SO BERT, PLEASE, I KNOW YOU RAISED YOUR HAND. YOU WANTED TO ADD,

ROBERT DELOS REYES

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I WANTED TO ADD ON TO SYNTHETIC, ORGANIC. THAT WAY EVERYONE CAN KIND OF UNDERSTAND, RIGHT? FOR THE RECORD, I GUESS THE WORD SYNTHETIC SOUNDS REALLY BAD, CORRECT? IT'S NOT THAT BAD. I CAN EVERYBODY, AS A FARMER, CAN ADMIT THAT, RIGHT? THE REASON WHY THEY CALL IT SYNTHETIC IS JUST LIKE WHAT DAVID SAID, RIGHT? IN ORGANIC, BASICALLY, YOU CAN HAVE YOUR OWN FINADANE. YOU MAKE EVERYBODY HAVE DIFFERENT WAYS OF MAKING FINADANE, AND THEY ALL TASTE GOOD, CORRECT? IN SYNTHETIC, IT'S JUST LIKE FOUR SEASONS DRINK. YOU HAVE ALL YOUR FRUITS MIXED IN ONE, EVERYTHING YOU NEED IS ALREADY MIXED IN ONE. YOU HAVE YOUR COW MAG, RIGHT? THAT'S ONE BASE. AND THEN YOU HAVE THIS. IT COULD BE A TWO PART OR THREE PART. I KNOW IT'S HARD FOR EVERYBODY TO UNDERSTAND, BUT COMPANIES MAKE THEM LIKE A ALL IN ONE PROGRAM. THAT WAY YOU DON'T HAVE TO BUY A, B, C, D, ALL THE WAY UNTIL Z. THEY MADE IT FOR LOGISTIC PURPOSES. THAT WAY THEY CAN SHIP THEM IN SALT FORM OR IN LIQUID FORM. NOW, IN THE BASES, JUST LIKE WHAT DAVID SAID, YOU CAN HAVE ALL OF YOUR NUTRIENTS THAT THE THAT THE CANNABIS, CANNABIS PLANT NEEDS IN BASE A, AND THEN IN BASE B, OF COURSE, IT'S A DIFFERENT TYPE OF INGREDIENT THAT CREATES THAT PARTICULAR BASE. AND THEN, DEPENDING ON THE CYCLE OF FLOWER, OF THE GROWING PROCESS, WHEN YOU GO INTO FLOUR, YOU NEED YOUR POTASSIUM. EVERYTHING THAT IS IN THE BOTTLE IS AN ALL IN ONE FROM THERE. THEY CALLED IT SYNTHETIC, SO THAT THAT'S WHERE THEY MADE IT A LOT EASIER FOR FUTURE FARMERS AND COMMERCIAL FARMERS TO USE, VERSUS HAVING TO SHOP AROUND AND BE LIKE, I NEED MY ONIONS FOR MY FRIEND AND DANNY. OH, PAY LESS. DON'T GOT IT. I NEED MY SOY SAUCE. OH, THEY DON'T GOT THE BRAND THAT I USE. SO ORGANIC IS MORE LIKE YOU CAN CREATE YOUR OWN INGREDIENTS AND MAKE YOUR OWN FERTILIZER AND, AND WITH SYNTHETIC, IT'S BASICALLY AN ALL IN ONE PROGRAM THAT YOU CAN JUST MIX IT IN THE WATER, DEPENDING ON THE RATIO, AND THEN FIGURE IT OUT FROM THERE. EVERYBODY GROWING CANNABIS, RIGHT? NOT ALL PLANTS WILL BE THE SAME. 100% THEY WILL NOT BE THE SAME, OKAY, IT'S JUST LIKE DATING GIRLS. EVERY GIRL HAVE, THEY HAVE ALL DIFFERENT TYPES THAT THEY ARE INTO. YOU GOT TO UNDERSTAND THE GIRL. YOU GOT TO UNDERSTAND HOW TO MAKE THEM HAPPY. GUY, SOMETIMES, RIGHT? SOMETIMES, OR THE GUY, DON'T DESEGREGATE. BUT FOR CANNABIS PLANTS, FEMALE PLANTS IS WHAT GIVES US THE FRUIT. SO IF YOU MAKE THE GIRLS HAPPY, THEY GIVE YOU MORE FRUIT. OR THE GUY, YEAH, SO THAT'S JUST HOW I CAN BEST REFER HOW THE SYNTHETIC VERSUS ORGANIC PROGRAM IS, I KNOW IT SOUNDS BAD, BUT I CAN, YOU KNOW, I JUST

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WANT TO LET EVERYBODY KNOW IT'S NOT THAT. IT'S NOT BAD. I'M A SYNTHETIC FARMER. I TRIED ORGANIC, YOU KNOW, DEPENDING ON THE FARMER, SOMETIMES IT'S NOT FOR THEM. ORGANIC. IF I WANTED TO USE IRRIGATION, I CAN'T PUT, I CAN'T PUT ALL THOSE ORGANIC INPUTS INTO THE IRRIGATION, BECAUSE I'M GOING TO CLOG THEM. AND WE, ALL OF US HERE, WE'RE ALL SCIENTISTS IN THE FARM. WE WANT TO EXPERIENCE THEM. WE WANT TO MAKE OUR LIFE EASIER IF WE GO THROUGH THE ORGANIC WAY.

SENATOR TELO TAITAGUE

YES, THINGS CAN HAPPEN, BUT THE WAY THE PREVIOUS BILL WAS WRITTEN, IT IT'S BLOCKED. WE'RE WE CAN'T DO A LOT OF THINGS. THE SYNTHETIC TERM, I KNOW IT SOUNDS SCARY, BUT IT'S NOT, IT'S NOT WHAT, WHAT IT SOUNDS LIKE. IT'S JUST AN ALL IN ONE PROGRAM THAT YOU CAN JUST ADD WATER, OKAY, AND JUST SEND IT FROM THERE. THANK YOU. GO AHEAD, DAVE, BUT NONETHELESS, BOTH REPRESENT NITROGEN, PHOSPHORUS, POTASSIUM, IRON, ZINC, COPPER, EVERYTHING NEEDED TO GROW. IT'S JUST IN A FORM THAT IS, IT'S CHELATED, READILY AVAILABLE TO BE USED. SO IN ORGANIC WE RELY ON AMENDMENTS. AND BERT IS RIGHT. YOU KNOW, AMENDMENTS AREN'T EASY TO GET.

DAVE CRUZ

THEY'RE BROKEN DOWN, DECOMPOSED MATTER. SO DECOMPOSITION TAKES TIME, YOU KNOW, TO OCCUR IN THE SOIL. BOTH METHODS ARE REALLY GREAT, AND I'M STILL GOING TO PUSH FOR THE ORGANIC AND ALSO STILL GROW SYNTHETIC. WHY? BECAUSE ORGANIC IS, IS A, IS A NOT BEING PRACTICED AS MUCH. BUT I FEEL LIKE THEY'RE BOTH GREAT, AND THE PUBLIC SHOULD LEARN SOME ORGANIC KIND OF FARMING TOO.

SENATOR TELO TAITAGUE

THANK YOU, DAVE. AND WHAT'S THE DIFFERENCE BETWEEN? I MEAN, ARE WE ALLOWED TO GROW CANNABIS BASED ON WHAT WE HAVE RIGHT NOW IN AN AGRICULTURE ZONE?

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DAVID CRUZ

YES, ALL OVER THE WORLD, THEY'VE ADOPTED SYNTHETIC AND ORGANIC, IT'S JUST THE GOVERNMENT'S APPROACH ON HOW TO MITIGATE THE PROBLEMS SUCH AS RUNOFF. LIKE, LIKE, GUIDE US, YOU KNOW, LIKE, DON'T JUST TELL US. NO, WITHOUT REASON. I WAS TALKING ABOUT M1 YOU KNOW, AND AGRICULTURE ZONE. IT'S TOO DIFFERENT, RIGHT? YOU'RE USED ALLOWED TO GROW.

SENATOR TELO TAITAGE

CURRENTLY IN THE LAW TODAY, ARE YOU ALLOWED TO GROW IN AN AGRICULTURE ZONE?

DAVID CRUZ

YES,

SENATOR TELO TAITAGUE

OKAY, SO YOU'RE OKAY. AND THEN THERE'S ALSO M1 WITH THE BECAUSE I'M FINDING OUT THAT IT'S MORE PRUDENT TO GROW INDOOR FOR CANNABIS.

DAIVD CRUZ

YES,

SENATOR TELO TAITAGUE

OKAY, AND JUST HOLD ON ONE SEC. I'D LIKE TO ASK DEPUTY DIRECTOR SHELTON. IT WAS MENTIONED EARLIER BY SOMEONE ABOUT THE SUMMIT, AND I SAW YOU KIND OF STRUGGLE SO THAT MAYBE SOME MISINFORMATION ABOUT WHAT'S GOING ON AT THE SUMMIT. SO PLEASE, I'M GIVING YOU THE OPPORTUNITY.

SENATOR AMANDA SHELTON

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OKAY, THANK YOU VERY MUCH. SO THE SUMMIT, AS MENTIONED IN YOUR ROUNDTABLE HEARING, WILL BE ON JANUARY 29 NEXT WEEK, AT THE COMMUNITY WHAT IS IT CALLED THE CENTRAL COMMUNITY ARTS HALL IN SINAJANA. AND THIS IS THE CANNABIS INDUSTRY REGULATION ANNUAL SUMMIT. THE REASON WHY THERE IS NOTHING ABOUT MEDICAL CANNABIS ON THE AGENDA IS BECAUSE THIS IS A SUMMIT REQUIRED BY THE CANNABIS INDUSTRY ACT OF 2019 THAT ANNUALLY, THIS SUMMIT WOULD BE HELD AS AN EDUCATIONAL FORUM FOR THE INDUSTRY AND ANYONE IN THE PUBLIC WHO IS CURIOUS OR WANTS TO LEARN MORE. AND SO THIS IS NOT A PART OF THE MEDICAL PROGRAM. THIS IS A PART OF THE RECREATIONAL PROGRAM. SO THAT IS WHY OUR AGENDA IS SPECIFICALLY SKEWED TO THE CANNABIS RECREATION PROGRAM.

SENATOR TELO TAITAGUE

THANK YOU TO DEPUTY DIRECTOR. I JUST WANTED TO MAKE SURE EVERYBODY UNDERSTANDS WHAT'S GOING ON AT THE SUMMIT. I KNOW YOU KEEP RAISING YOUR HAND, SO GO AHEAD, JOHN,

JONATHON SAVARES

YES, AND I DO UNDERSTAND THAT THAT'S WHAT THIS IS GEARED FOR. BUT THE REALITY IS, IS ONE IF IT'S A PUBLIC HEALTH PROGRAM, THE BUDGETARY, THE BUDGET THAT THIS BODY RELEASED TO PUBLIC HEALTH WAS SPECIFIC TOWARDS THE MEDICAL CANNABIS PROGRAM, NOT THE RECREATIONAL CANNABIS PROGRAM. AND THAT'S MY CONCERN, IS, FOR YEARS, THE PUBLIC HEALTH HAS BEEN MAKING, HAS BEEN ASKING ABOUT THIS, THAT THIS BODIES FOR BUDGET TO START TO WORK ON THE MEDICAL PROGRAM, AND YET, WE'RE GOING TO HOLD A SUMMIT, AND WE'RE NOT EVEN GOING TO AT LEAST TEACH, WORK ON PATIENTS, TO GET TEACHERS TALK ABOUT AT LEAST HOW TO GET MEDICAL CANNABIS PATIENTS OR PEOPLE WHO NEED HAVE DEBILITATING CONDITIONS, HELP THEM TO GET CARDS RIGHT, WALK THEM THROUGH THAT PROCESS. THE PATIENTS WHO ARE GROWING FOR THEMSELVES, WHO GROW MORE THAN THREE PLANTS, BECAUSE THAT'S THE RECREATIONAL LIMIT. WE'RE NOT PROMOTING THE IDEA THAT IF YOU'RE A PATIENT, NOT ONCE HAVE I HEARD IF YOU'RE A PATIENT THAT YOU CAN GROW A HIGHER LIMIT, BUT YOU HAVE TO WORK WITH PUBLIC HEALTH, NOT ONCE. AND I HAVE AN ISSUE WHEN WE'RE

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GOING TO RECREATE A SUMMIT AND PUT A SUMMIT TOGETHER OUT OF PUBLIC HEALTH, AND I GET IT THE STATUTORY REGULATORY REQUIREMENTS OUT OF THE PUBLIC LAW 35 FIVE SAYS THAT THERE HAS TO BE A SUMMIT ON AN ANNUAL BASIS, BUT IF THE MONEY IS COMING FROM A CERTAIN PROGRAM AND IT'S BEING HELD BY PUBLIC HEALTH, AT LEAST MESSIAH. HOW MANY TIMES THE GOVERNMENT OF GUAM HOLDS SOMETHING AND THROW SOMETHING IN THERE ON THE SIDE, RIGHT, ADD IT IN, TEACH PEOPLE HOW TO HOW TO UTILIZE THE RESOURCES THAT ARE OUT THERE. BUT NOT ONCE HAVE I EVER HEARD THE MEDICAL THAT THE MEDICAL CANNABIS PROGRAM PROMOTE, THEIR OFFICE PROMOTE, THAT THEIR DOCTORS WHO ARE OUT HERE WILLING TO CERTIFY MEDICAL PATIENTS, AND THERE'S A WAY TO GROW A HIGHER PLANT LIMIT, OTHER THAN THE THREE, THREE FOR RECREATIONAL BECAUSE AT THE END OF THE DAY, MEDICAL PATIENTS HAVE A HIGHER NEED FOR A HIGHER NEED FOR MORE CANNABIS, BECAUSE THEY GET INTO THE EXTRACTION, THEY HAVE TO THEY THEY'RE PRODUCING LARGER AMOUNTS, BECAUSE AS A MEDICAL PATIENT, YOU ARE GOING TO NEED LARGE QUITE A BIT MORE, BECAUSE IT'S LIKE TREATING LIKE A MEDICINE. HOW MANY TIMES YOU TAKE YOUR SOMEBODY TAKE THEIR METFORMIN A DAY, TWO, THREE TIMES A DAY, RIGHT? IT'S UNDERSTANDING THE DOSING SOMEBODY ON A RECREATIONAL LEVEL IS GOING TO ONLY CONSUME, NOT THAT ON THAT HIGHER FREQUENCY, BUT THEY PROMOTE THE PROGRAMS THAT WE HAVE IN PLACE, ESPECIALLY IF IT'S COMING OUT OF PUBLIC HEALTH. THAT'S MY CONCERN WITH IT, RIGHT, AND I UNDERSTAND THE STATUTORY REQUIREMENTS, BUT AT THE END OF THE DAY, IF IT'S A IF PUBLIC HEALTH IS PUTTING IT ON AND THE PEOPLE WHO ARE WORKING ON THIS ARE BEING PAID OUT OF THE MEDICAL CANNABIS BUDGET, THEN I WOULD STRONGLY URGE TO AT LEAST DO SOMETHING FOR MEDICAL AND PROMOTE THE MEDICAL AND HELP PATIENTS FIND THIS WAY.

SENATOR TELO TAITAGUE

THANK YOU, JOHN AND MADAM CHAIR, SENATOR, GO AHEAD REALLY QUICKLY.

SENATOR AMANDA SHELTON

NONE OF THE MEDICAL CANNABIS MONEY FOR THE PROGRAM IS BEING USED FOR THIS SUMMIT. THIS SUMMIT IS BEING RUN AS A PARTNERSHIP BETWEEN ALL OF THE REGULATORY AGENCIES OF THE CCP.

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AND SO THIS IS A CCB SUMMIT. THIS IS NOT A PUBLIC HEALTH SUMMIT PAID FOR BY MEDICAL CANNABIS PROGRAM. THIS IS A PROGRAM WE, AS THE STAFF OF PUBLIC HEALTH, ARE MEMBERS OF THE CCB, THE DIRECTOR, AND SO SHE IS A MEMBER OF THE BOARD. WE ARE PARTNERS WITH DRT, WITH A BEHAVIORAL HEALTH WITH ALL OF THE OTHER AGENCIES, AND WE ARE PUTTING THIS ON TOGETHER AT NO COST. WE'RE USING A FREE VENUE. WE'RE USING THERE'S REALLY NOTHING. WE'RE NOT EVEN PROVIDING FOOD. SO IT'S A IT'S REALLY JUST AN INFORMATIONAL SUMMIT THAT NO FRILLS.

SENATOR TELO TAITAGUE

THANK YOU. NO MONEY FOR EXPLAINING THAT, BECAUSE IT WAS BROUGHT UP DURING THE ROUNDTABLE, YOU KNOW. AND IF THERE IS ANY FUNDING TO TALK ABOUT MEDICAL CANNABIS OR HAVING A SUMMIT, THEN WE'LL SEEK SOME FUNDING FOR IT LATER ON, MADAM CHAIR, I KNOW MY TIME IS UP, BUT IF YOU JUST INDULGE ME, I REALLY WANTED TO SEE THAT DEPARTMENT OF ADMINISTRATION BE HERE AS WELL AS DEPARTMENT OF AGRICULTURE, BECAUSE WE'RE ALL TALKING ABOUT AGRICULTURE, WHY ARE THEY NOT HERE? I HAVE SEVERAL QUESTIONS THAT I HAD FOR DEPARTMENT OF AGRICULTURE TO BE HERE. MANY OF THE QUESTIONS I'M GOING TO GO AHEAD AND GO AHEAD AND SUBMIT IT TO CHELSEA MUNA AT DEPARTMENT OF AGRICULTURE.

I'LL SEND YOU A COPY OF MY QUESTIONS AS WELL MADAM CHAIR, SO THAT WE CAN GET SOME ANSWERS FROM THEM ON THEIR PERSPECTIVE. BECAUSE MOVING FORWARD, YOU GUYS, WE NEED TO BRING THE ADMINISTRATION INTO THIS. WE NEED THE REGULATORY AGENCIES TO COME IN HERE AND BE PLAY HAND IN HAND. AND I THINK PUBLIC HEALTH FOR BEING HERE. BUT WE ALSO NEED EPA. WE ALSO NEED AGRICULTURE. WE ALSO NEED DEPARTMENT OF ADMINISTRATION TO BE IN OR TO MAKE IT WORK. IT'S NOT SEGREGATING ANYONE. WE CANNOT AFFORD TO SEGREGATE, BECAUSE THAT'S WHAT HAPPENED LAST TIME WE SEGREGATED AND JUST KIND OF A JOKE THERE BERT, YOU KNOW, THE REASON WHY I KEPT SAYING FEMALE INSTEAD OF MALE IS BECAUSE WE ALL KNOW THAT IN THE CANNABIS INDUSTRY, IF YOU HAVE A MALE PLANT, IT WILL KILL OFF ALL THE OTHER MALE YOU HAVE TO HAVE FEMALE PLANTS, FEMALE PLANTS IN THE CANNABIS, BECAUSE A MALE PLANT WILL ACTUALLY KILL OFF THE BUD FOR THE FEMALE. SO THAT I KNOW DAVID, GO AHEAD,

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DAVID CRUZ

BUT IF YOU STRESS A FEMALE, AND YOU INDUCE MALE FLOWERING AND CROSS IT TO ANOTHER FEMALE. YOU GET STRAIGHT FEMINIZED STRAIN, AND THAT'S A LITTLE SECRET.

SENATOR TELO TAITAGUE

OKAY, THANK YOU. I LEARNED SOMETHING EVERY DAY. SO THANK YOU SO MUCH, AND I LOOK FORWARD TO CONTINUING THIS CONVERSATION AND HOPEFULLY THE WORKING GROUP THAT THAT WAS CREATED OUT OF THAT ROUND TABLE CAN GET TOGETHER, AND WE CAN GET THOSE AGENCIES TO BE A PART OF THIS SO THAT THEY CAN, YOU KNOW, ALSO GIVE US THEIR CONCERNS. BUT I APPRECIATE THE EXTRA TIME. THANK YOU MADAM CHAIR.

SENATOR SABRINA SALAS MATANANE

THANK YOU SENATOR TAITAGUE WE DID INVITE THE DEPARTMENT OF AGRICULTURE DIRECTOR CHELSEA MANU PRACTICE TO TODAY'S PUBLIC HEARING, AND SHE HAS RECEIVED A COPY OF THE LEGISLATION, AS WELL AS MEMBERS OF THE GUAM CANNABIS CONTROL BOARD, SENATOR PARKINSON.

SENATOR WILLIAM PARKINSON

THANK YOU VERY MUCH, MADAM CHAIR, I STAND IN FULL SUPPORT OF THIS LEGISLATION. YOU KNOW, I FEEL KIND OF OLD BECAUSE, YOU KNOW, HERE I AM. I WAS THERE WHEN THE CANNABIS RULES WERE MADE AND THE STRENGTH OF MEN FAILED, YOU KNOW. AND I REMEMBER I WAS ORIGINALLY ON THAT BOARD, AND I OBJECTED TO THESE REGULATIONS AT THE TIME BECAUSE THEY WERE FUNDAMENTALLY UNFAIR. WE WERE HOLDING OUR LOCAL CANNABIS INDUSTRY TO STANDARDS AND AGRICULTURE THAT WE HELD NO OTHER PLANT TO THE SAME STANDARDS AND OTHER JURISDICTIONS, THERE ARE ORGANIC REGULATIONS. HOWEVER, THOSE ORGANIC REGULATIONS ARE OPTIONAL. IF YOU TAKE AVAIL YOURSELF OF THESE ORGANIC REGULATIONS, HERE ARE SOME EXTRA BENEFITS YOU CAN AVAIL YOURSELF OF IN TAXES OR WHATEVER. BUT HERE WE ARE COMPELLING PEOPLE TO ONLY USE ORGANIC. I I AM A LITTLE

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BIT OF A HOBBYIST MYSELF, AND SO THE WAY I'VE ALWAYS UNDERSTOOD THE DIFFERENCE BETWEEN SYNTHETIC AND ORGANIC IS THE DIFFERENCE BETWEEN UNLEADED GASOLINE AND CRUDE OIL. IF I WAS TO PUT CRUDE OIL DIRECTLY INTO THE ENGINE OF MY GAS, OR INTO THE GAS OF MY ENGINE, I WOULD MUCK UP THE ENTIRE SYSTEM, AS ONE OF THE PEOPLE HERE TESTIFIED. AND SO WHEN WE TALK ABOUT WHAT ORGANIC MATERIALS ARE, WE HAVE A LIST OF WHAT THEY ARE. WE HAVE RAW MANURE, AQUATIC PLANTS, BLOOD MEAL, IRON PHOSPHATE FEATHER MEAL, GUANO, GYPSUM, AND AS ONE OF THE PEOPLE TESTIFIED, FROM ALL THESE RAW MATERIALS, YOU HAVE TO FRANKENSTEIN YOUR OWN MIX TOGETHER. BUT WE HAVE MODERN INDUSTRIAL PRACTICES THAT HAVE ALLOWED US TO MAKE THESE SYNTHETIC NUTRIENTS THAT HAVE BASICALLY FILTERED OUT ALL THE IMPURITIES SO THAT WE AREN'T SHOVELING, LITERALLY SHOVELING PILES OF POOP, PILES OF SHIT, BECAUSE WE HAVE IT IN INDUSTRIALIZED, CHELATED, STANDARDIZED FORM. AND SO IF SOMEBODY WANTS TO USE ORGANIC. I HIGHLY ENCOURAGE IT. I HIGHLY RECOMMEND IT, BUT IT SHOULD BE THE CHOICE OF THE FARMER. ONE OF MY PRINCIPLES HAS ALWAYS BEEN MAXIMUM FREEDOM. YOU KNOW, IF I HAD MY WAY, WE'D ALL BE ABLE TO SELL CANNABIS AT THE FLEA MARKET, YOU KNOW, WITH A SIMPLE PERMIT THAT WE NEED FOR REGULAR VEGETABLES, THAT'S HOW I WOULD LOOK AT IT. BUT IF WE'RE GOING TO HAVE REGULATIONS, LET'S MAKE THEM MAKE SENSE. MY JOURNEY FOR THE CANNABIS INDUSTRY HAS BEEN A LONG ONE IN THE SENSE THAT I SEE HOW SLOWLY THE LEVERS OF POWER MOVE. AND EVERY PROBLEM IN THE CANNABIS INDUSTRY, WHETHER IT BE LAB TESTING OR NUTRIENTS, IS KIND OF A WHACK A MOLE PROBLEM, YOU KNOW, WE SOLVE ONE PROBLEM AND THEN WE YOU SUCCESSFULLY FOR DECADES. I ACTUALLY BUILD THINGS LIKE A HOSPITAL AND THE SCHOOL AND STAND UP IN INDUSTRY AND ACTUALLY DO THINGS, BECAUSE RIGHT NOW WE'RE IN PERPETUAL GRIDLOCK WHERE NOTHING GETS DONE. SO IF WE CAN'T GET IT DONE AS A GOVERNMENT AGENCY, LET'S START TAKING ALL THESE REGULATIONS APART. THANK YOU VERY MUCH, MADAM CHAIR, AND I SUPPORT THIS LEGISLATION, AND I ENCOURAGE MY COLLEAGUES TO SUMMON SUPPORT IT AS WELL.

SENATOR SABRINA SALAS MATANANE

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THANK YOU, SENATOR PARKINSON, WE NOW HAVE OUR RANKING MEMBER, SENATOR TINA ROSE, MUNA BARNES.

SENATOR TINA MUNA BARNES

THANK YOU VERY MUCH, MADAM CHAIR, THANK YOU FOR THE OPPORTUNITY FOR ME TO SHARE WITH THE PANEL MY SENTIMENTS ON MOVING AND FACILITATING THIS BILL FORWARD. I'VE HAD THE OPPORTUNITY TO SPEAK WITH ALL OF YOU THE OTHER DAY AND WORKING CLOSELY WITH THE OVERSIGHT CHAIR ON HEALTH, AND I'M GRATEFUL THAT PUBLIC HEALTH SENATOR SHELTON, THANK YOU FOR BEING HERE AND THE EFFORTS OF THE DIRECTOR OF PUBLIC HEALTH. I WISH ALL THE OTHER AGENCY HEADS THAT HAVE IN ONE WAY OR ANOTHER HAVE TO HELP REGULATE OR FACILITATE THIS PROGRAM MOVING FORWARD. I WISH THEY WERE HERE.

I KNOW THAT THIS JOURNEY, GENTLEMEN, HAVE BEEN, HAS BEEN A LONG TIME. MR. SANTUS, I WILL DISCLOSE FOR THE RECORD MY RELATIONSHIP TO HIM. HE HIS WIFE AND I ARE FIRST COUSINS, BUT WE HAVE BEEN ON THIS JOURNEY FOR A VERY, VERY LONG TIME, AND WE DID IT FROM THE MEDICINALS, MEDICINAL CANNABIS COMPONENT, AND STILL THE IMPLEMENTATION SO THAT WE CAN SAFEGUARD THE PROTOCOLS AND SAFEGUARD OUR COMMUNITY AND SAFEGUARD THE GROWING INDUSTRY, STILL NOT INTO PLACE THROUGH IT, THROUGH THE GOVERNMENT'S PERSPECTIVE. SO WITH THIS BILL, 254, 38 I ASKED YOU FOLKS AGAIN TO JUST MAKE SURE THAT THE PROVISIONS THAT ARE LAID IN THIS LEGISLATION. THAT THIS IS WHAT WE CAN DO TO GET THIS PROGRAM FINALLY IMPLEMENTED. I WAS READING THE SENTIMENTS OF THE DIRECTOR OF PUBLIC HEALTH AND GIVING A POSITION OF NEITHER SUPPORT OF OR IN OPPOSITION OF BUT FROM A REGULATORY STANDPOINT THEY ARE THE DISCIPLINE THAT NEEDS TO BE A PART OF THIS PROGRAM MOVING FORWARD I THINK IT IS IMPORTANT THAT WE GET SOMETHING STARTED. ITS BEEN TOO MANY YEARS TOO LONG AND I'M APOLOGIZE FOR BEING LATE. I HAD TO TWO FUNERALS BUT I STILL THOUGHT THAT THIS IS IMPORTANT SO I HAD TO MAKE SURE THAT I CAME HERE TODAY TO SHOW THAT IN THE EFFORTS OF THE SUPPORT MOVING FORWARD THAT WE LISTEN TO YOUR CONCERNS MR. CRUZ. I HAD THE OPPORTUNITY TO HEAR WHAT YOU HAD TO GO THROUGH AND AS FAR AS THE APPLICATION PROCESS TO MY NEPHEW JONATHAN WHO FROM THE MEDICAL PATIENT

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PERSPECTIVE YOU KNOW AND HOW LONG YOUR PROBABLY ONE OF THE FEW THAT'S STILL HAS A CARD HERE BUT THAT SHOULDN'T BE THE CASE THOSE WHO ARE TRULY SUFFERING FROM DEHILITATIONG HEALTH ISSUES SHOULD HAVE THE OPPORTUNITY AND NOT BE AFRAID TO UTILIZE MEDICINAL CANNABIS FOR THAT REASON, I ALSO HEARD FROM THE CULTIVATING PERSPECTIVE AND HOW WE NEED TO MOVE FORWARD AND MAYBE TAKING THE STRUGGLES, DAVE THAT YOU HAD TO GO THROUGH, AND MAYBE IMPLEMENTING THAT INTO THIS FIRST I NOT, THIS IS NOT, DEFINITELY NOT THE FIRST BILL. SEVERAL MY COLLEAGUES HERE HAVE INTRODUCED LEGISLATION THAT I SUPPORT BECAUSE WE WERE MAKING BAND AID FIXES BEFORE THIS PROGRAM EVEN STARTS, AND IT SHOULDN'T HAVE TO BE LIKE THAT. SO I'M REALLY HOPING THAT THIS BILL, THIS THAT I HAVE FIXED MY NAME AND SUPPORT OFFICE, IS GOING TO BE THE FINAL LEGISLATION. I KNOW THAT BOTH COLLEAGUES, SENATOR TAITAGUE AGREE, ALSO HAS AN EFFORT IN HELPING TO ASSIST THIS PROGRAM, TRYING TO MOVE FORWARD. WE NEED TO DO IT. WE NEED TO DO IT RIGHT. YOU GUYS HAVE BEEN HERE FOR A LONG TIME, AND YOU STILL HAVEN'T GIVEN UP. SO WE'RE HERE FOR YOU. SO THANK YOU. AND IF YOU WANT TO COMMENT NOW, YOU'RE MORE THAN WELCOME.

ED SANTOS

THE NEED TO PLACE THIS ON THE JANUARY SESSION. WE'VE WAITED LONG ENOUGH, WHICH IS NEXT WEEK, IF WE CAN HAVE THAT PUT ON. AND THAT'S ALL.

SENATOR TINA MUNA BARNES

THANK YOU. THANK YOU, MADAM CHAIR AND AGAIN, THANK YOU FOR GIVING ME THE OPPORTUNITY TO SUPPORT THIS EFFORTS. MOVING FORWARD. SENATOR MATANANE,

SENATOR SABRINA SALAS MATANANE

THANK YOU, SENATOR TINA,

SENATOR TELO TAITAGUE

Committee Report Digest: Public Hearing [Bill No. 254-38 \(COR\)](#)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

Friday January 23, 2026, at 9:00 A.M.

Public Hearing Room, Guam Congress Building

IF I MAY, JUST REAL QUICK, THERE WAS A COMMENT THAT WAS MADE, AND I JUST DON'T WANT TO, YOU KNOW, GIVE THEM FALSE HOPE AT THIS POINT IT WILL NOT BE ON THIS JANUARY SESSION. WE GO INTO SESSION ON MONDAY, SO THERE'S JUST NO WAY WE CAN GET THIS ON. BUT THERE IS A MARCH SESSION THAT MOST LIKELY WE WILL PUT IT ON THE MARCH SESSION, BUT WE'RE NOT GOING TO BYPASS THE OPEN GOVERNMENT LAW. THE PEOPLE OF GUAM NEED THAT FIVE DAYS NOTICE. WE WORK FOR THE PEOPLE OF GUAM AS WELL. SO JUST TO LET YOU KNOW, BECAUSE I DON'T WANT ANY FALSE HOPE HERE. YEAH, WE START SESSION NEXT WEEK, MONDAY, SO AND TUNE IN. BY THE WAY, THOSE WHO ARE LISTENING TUNE IN TO OUR SESSION. SO THANK YOU.

SENATOR SABRINA SALAS MATANANE

THANK YOU, SENATOR TAITAGUE. FOR YOUR COMMENTS, BUT I WILL SAY THAT I'M LISTENING TO YOU, AND I HEAR YOU AND I UNDERSTAND HOW YOU WANT TO MOVE FORWARD WITH THIS BILL AS QUICKLY AND AS EXPEDIENTLY AS POSSIBLE. SO I WILL DO WHAT I CAN TO TRY AND GET THIS ON THE JANUARY SESSION AGENDA, NOTWITHSTANDING ANY KIND OF RULES AND REGULATIONS. BUT THAT CONCLUDES TODAY'S PUBLIC HEARING ON BILL 254, I REALLY APPRECIATE YOUR TIME AND YOUR TESTIMONY, AND FOR THOSE WHO SUBMITTED ANY OTHER WRITTEN COMMENTS, THEY CAN YOUR INPUT IS IMPORTANT AND IT HELPS GUIDES HOW WE MOVE FORWARD, NOT JUST ON THIS BILL, BUT ON THE BROADER CONVERSATION SURROUNDING THE CANNABIS INDUSTRY, ON GUAM AND AS WE HAVE HEARD TODAY, THIS INDUSTRY HAS FACED A NUMBER OF CHALLENGES, AND IT'S CLEAR THAT SOME OF THOSE CHALLENGES GO BEYOND JUST ONE SECTION OF LAW OR REGULATION, AND THAT'S WHY WE'VE ALSO FORMED THE CANNABIS WORKING GROUP. I KNOW THAT SENATOR IN OUR ROUNDTABLE MEETING HAD DISCUSSED THAT POSSIBILITY, BUT I TELL YOU, THIS BILL HAS BEEN MONTHS IN THE MAKING AND IN CONVERSATIONS THAT WE'VE HAD WITH SOME OF YOU AT THIS TABLE, AND AGAIN, I DO APPRECIATE YOUR INPUT, BUT AGAIN, THIS IS THIS WORK IS ABOUT LISTENING, EVALUATING WHAT IS AND ISN'T WORKING, AND MAKING SURE THAT OUR LAWS ARE PRACTICAL, FAIR AND WORKABLE FOR OUR COMMUNITY AS FOR BILL 254-38 COR, TODAY'S PUBLIC HEARING HAS NOW BEEN CONDUCTED. I WILL BE

Committee Report Digest: Public Hearing [Bill No. 254-38 \(COR\)](#)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

Friday January 23, 2026, at 9:00 A.M.

Public Hearing Room, Guam Congress Building

WORKING WITH ALL OF YOU TO MOVE THIS BILL FORWARD. THANK YOU AGAIN. THE TIME IS NOW 10:13, THE HEARING FROM THE COMMITTEE ON HEALTH AND VETERANS AFFAIRS IS NOW ADJOURNED.

The Public Hearing was adjourned at 10:13 A.M.

II. Findings and Recommendations

- The DPHSS underscores the need for clear separation between legislative and executive roles in rulemaking.
- There is broad support from the agricultural community for updating regulations to treat cannabis cultivation similarly to other crops.
- Testimony identifies minor clerical errors in the bill, suggesting a thorough review before passage.
- The committee should ensure that any references to medical cannabis are considered within the appropriate regulatory framework.
- Lawmakers are encouraged to approve amendments that allow cannabis cultivators access to the same regulated nutrients as other farmers, fostering agricultural growth and innovation.
- A final review of the bill's text is recommended to resolve any clerical discrepancies and ensure consistency.









Overall, the testimonies reflect a collaborative and forward-thinking spirit, with stakeholders eager to support regulatory improvements that benefit Guam's farmers and public health. The positive momentum behind Bill 254-38 demonstrates a commitment to clarity, fairness, and progress in the island's agricultural and cannabis sectors.

The Committee on Health and Veterans Affairs hereby reports- out on [Bill No. 254-38 \(COR\)](#)- Sabrina Salas Matanane - AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS. "With the recommendation **TO DO PASS**."

I MINA'TRENTAI OCHO NA LIHESLATURAN GUAHAN
2026 (SECOND) Regular Session

Bill No. 254-38 (COR)

Introduced by:

Sabrina Salas Matanane 
Eulogio Shawn Gumataotao 
William A. Parkinson 
Joe S. San Agustin 
Shelly V. Calvo 
Tina Rose Muna-Barnes 
Vincent A.V. Borja 
V. Anthony Ada 

AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1. Legislative Findings and Intent.**

3 *I Liheslaturan Guåhan* finds that Public Law 35-5, the Guam Cannabis
4 Industry Act of 2019, established a comprehensive framework to regulate the
5 cultivation, processing, and sale of cannabis for adult use. A primary goal of this Act
6 was to foster a new, legitimate, and local agricultural industry in Guam. In
7 establishing the initial rules and regulations, specific and novel agricultural

1 mandates were created exclusively for cannabis cultivation, diverging significantly
2 from the established practices and legal requirements governing general agriculture
3 on the island.

4 *I Liheslaturan Guåhan* further finds that imposing a unique and more stringent
5 agricultural and environmental regulatory regime solely on cannabis cultivators, as
6 compared to farmers of other crops, creates unnecessary barriers to entry and
7 operational inefficiencies. These specialized mandates can disproportionately
8 impact small, local entrepreneurs, limiting their ability to participate in the nascent
9 industry and compete effectively. Aligning the agricultural requirements for
10 cannabis with those for other crops promotes regulatory parity, ensures fairness, and
11 treats cannabis as the agricultural commodity it is under Guam law. Other
12 jurisdictions have similarly found it necessary to refine their initial cannabis
13 regulations to better support their local agricultural communities and industries.

14 *I Liheslaturan Guåhan* also finds that the existing body of law and regulation
15 governing general agriculture in Guam, including but not limited to water use, soil
16 management, and land grading, has been developed over decades to suit the island's
17 unique environmental and economic conditions. Applying these proven, existing
18 standards to cannabis cultivation ensures that environmental stewardship and public
19 safety are maintained without imposing duplicative or excessive regulatory burdens.
20 The existing laws and regulations pertaining to the application of pesticides shall
21 remain unchanged and in full force and effect for all agricultural products, including
22 cannabis.

23 *I Liheslaturan Guåhan* further finds that the Department of Agriculture
24 possesses the expertise and regulatory authority to oversee agricultural practices
25 across all crops cultivated in Guam. The Department's existing framework for bona
26 fide farmer certification, agricultural land use, and compliance with environmental
27 standards provides an appropriate and sufficient mechanism for regulating cannabis

1 cultivation without the need for cannabis-specific agricultural mandates that exceed
2 those applied to other agricultural commodities.

3 *I Liheslaturan Guåhan* further finds that removing cannabis-specific
4 agricultural requirements that are more burdensome than those for general
5 agriculture will reduce regulatory complexity, lower compliance costs for
6 cultivators, and encourage greater participation by local farmers in the cannabis
7 industry. This regulatory harmonization will support the development of a robust,
8 locally-owned cannabis agricultural sector that contributes to Guam's economy and
9 food security while maintaining appropriate oversight and environmental
10 protections.

11 *I Liheslaturan Guåhan* further finds that cannabis, as a consumable product,
12 requires specific pesticide regulations to protect public health and safety. Unlike
13 many other agricultural commodities, cannabis flowers are consumed through
14 smoking, vaporization, or direct ingestion without the benefit of washing, cooking,
15 or other processing that might reduce pesticide residues. Therefore, while this Act
16 harmonizes most agricultural requirements for cannabis cultivation with general
17 agricultural practices, it maintains the existing pesticide-specific regulations for
18 cannabis to ensure consumer safety. All cannabis cultivators shall remain subject to
19 the full scope of pesticide regulations specifically established for cannabis, as well
20 as those administered by the Guam Environmental Protection Agency and the
21 Department of Agriculture for general agricultural operations.

22 Therefore, it is the intent of *I Liheslaturan Guåhan* to amend the relevant
23 sections of the Guam Administrative Rules and Regulations to harmonize the
24 agricultural requirements for cannabis cultivation with the general agricultural laws
25 and practices of Guam, while maintaining cannabis-specific pesticide regulations.
26 This Act seeks to remove cannabis-specific mandates that are superfluous to or more
27 burdensome than those for general agriculture, thereby fostering a more accessible,

1 equitable, and economically viable local cannabis industry while upholding
2 established agricultural standards for environmental protection, public health, and
3 public welfare.

4 **Section 2.** §9401 of Article 4, Chapter 9, Title 3 of the Guam
5 Administrative Rules and Regulations is hereby amended to read:

6 **§9401. Policy.**

7 (a) The Guam Department of Agriculture (DOAG) shall duly exercise the
8 powers vested in it as a “Regulatory Agency” in the cultivation, production, ~~green~~
9 ~~debris~~ waste management and destruction of cannabis in the Territory of Guam for
10 which the use and/or end product results in either ~~recreational~~ commercial and/or
11 medicinal applications. ~~Only approved naturally derived cultivation practices shall~~
12 ~~be permitted in the growing of cannabis. The~~ A commercial and/or medicinal
13 producer is responsible for obtaining the necessary permits and/or certifications
14 required by the regulatory agency and must comply with any specific instructions
15 while engaged in the cultivation and production of cannabis on the island of Guam.

16 (b) ~~Commercial synthetic pesticides have catastrophic effects on human~~
17 ~~health and the natural environment. As well as causing significant damage to the~~
18 ~~environment, synthetic pesticides used on cannabis contain chemicals that will~~
19 ~~inevitably end up in the human body. Attention to biodiversity and greater emphasis~~
20 ~~on environmental protection will ensure that our island's future generations will have~~
21 ~~a sustainable future.~~ Cannabis cultivation shall be subject to the pesticide laws, rules,
22 and regulations specifically established for cannabis in this Article, which are
23 maintained due to the unique consumption methods of cannabis products and the
24 need to protect public health. These cannabis-specific pesticide regulations shall
25 remain in full force and effect and shall not be superseded by general agricultural
26 pesticide regulations.

1 **Section 3.** §9402 of Article 4, Chapter 9, Title 3 of the Guam
2 Administrative Rules and Regulations is hereby amended to read:

3 **§9402. Cannabis Cultivator Registration Requirement.**

4 Cannabis ~~Cultivators~~cultivators must register with ~~DOAG~~the Department of
5 Agriculture (DOAG) and obtain a "Bona Fide Farmer Certificate": in accordance
6 with the same requirements and procedures applicable to all other agricultural
7 producers in Guam.

8 **Section 4.** §9403 of Article 4, Chapter 9, Title 3 of the Guam
9 Administrative Rules and Regulations is hereby amended to read:

10 **§9403. Acceptable cannabis growing conditions.**

11 (a) Cannabis may be grown ~~directly in the ground, in containers, or in a closed~~
12 ~~system (e.g. hydroponics, aeroponics, aquaponics) with only~~ with the allowed
13 cultivation amendments listed enumerated in ~~§9305~~ §9405 of this Article, using any
14 cultivation method permitted for general agriculture on Guam, including but not
15 limited to direct ground planting, container cultivation, hydroponics, aeroponics,
16 aquaponics, or any other recognized agricultural cultivation method.

17 (b) Cannabis production must take place within:

18 (1) a fully enclosed secure indoor facility or greenhouse with rigid
19 walls, a roof, and doors; or

20 (2) Outdoor production may take place in nonrigid greenhouses, or
21 similar structures; or

22 (3) An expanse of open ground fully enclosed by a physical barrier that
23 obscures public view of the premises with a wall or fence at least ten (10) feet
24 high with ~~at least a one (1) inch thick metal gate.~~ a locking gate or door; and

25 ~~(4) Monitoring devices must be implemented at all cultivation sites.~~

26 (4) complies with applicable zoning and land use regulations.

1 (c) ~~Any cannabis plantation, in a field, farm parcel, greenhouse, or growing~~
2 ~~facility in which cannabis is intended to be grown, harvested, processed or sold for~~
3 ~~commercial purposes, must not have any substances that are prohibited by the~~
4 ~~Department of Agriculture's guidelines on premises.~~ Cannabis cultivation sites shall
5 comply with all applicable environmental laws and regulations governing general
6 agriculture on Guam.

7 (d) ~~The plantation must have a distinct, defined boundary and/or buffer zone~~
8 ~~sufficient in size or other features (e.g. windbreaks or a diversion ditch) to prevent~~
9 ~~the possibility of unintended contact by prohibited substances applied to adjacent~~
10 ~~land areas with an area that is part of a certified operation and within the specified~~
11 ~~GPS coordinates.~~

12 (e) ~~(d) A producer shall select suitable cultivation practices that maintain or~~
13 ~~promote the improvement of the physical, chemical, and biological condition of soil~~
14 ~~and minimize soil erosion.~~ Cannabis cultivation sites shall comply with all
15 applicable land use, zoning, and building code requirements applicable to
16 agricultural operations on Guam.

17 (f) ~~(e)~~ Potting soil, crop production aids, soil amendments, and other growing
18 media approved by the Department may be used in cannabis cultivation.

19 **Section 5.** §9405 of Article 4, Chapter 9, Title 3 of the Guam
20 Administrative Rules and Regulations is hereby amended to read:

21 **§9405. Cannabis Cultivation Amendments.**

22 (a) ~~The producer must manage the allowed cultivation amendment materials,~~
23 ~~to maintain or improve soil organic matter content, biological diversity, nutrient~~
24 ~~eycling, and microbial activity in a manner that does not contribute to the~~
25 ~~contamination of crops, air, water, or any adverse impacts to the environment by~~
26 ~~plant nutrients, pathogenic organisms, heavy metals, or residues of substances. Only~~
27 ~~the following specified soil amendments, fertilizers, other crop production aids, and~~

1 ~~pesticides may be used in the production of cannabis. The allowed cultivation~~
2 ~~amendments include:~~

3 ~~(1) Raw animal manure, which shall be composted unless it is:~~

4 ~~(A) Incorporated into the soil not less than 120 days prior to the~~
5 ~~harvest of cannabis whose consumable portion has direct contact with~~
6 ~~the soil surface or soil particles; or~~

7 ~~(B) Incorporated into the soil not less than 90 days prior to the~~
8 ~~harvest of cannabis whose consumable portion does not have direct~~
9 ~~contact with the soil surface or soil particles.~~

10 ~~(2) Aquatic plants (alkali extracted)~~

11 ~~(3) Blood Meal~~

12 ~~(4) Boron~~

13 ~~(5) Calcium carbonate/limestone (mined)~~

14 ~~(6) Humic acid (alkali extracted)~~

15 ~~(7) Iron phosphate (molluscicide use only)~~

16 ~~(8) Feather meal~~

17 ~~(9) Fulvic acid~~

18 ~~(10) Fish/shrimp meal~~

19 ~~(11) Guano (mined)~~

20 ~~(12) Gypsum (mined)~~

21 ~~(13) Humates/Leonardite (mined)~~

22 ~~(14) Peat~~

23 ~~(15) Coco coir~~

24 ~~(16) Rockwool (without the fiberglass, metals)~~

25 ~~(17) Potassium magnesium sulfate, potassium sulfate (mined)~~

26 ~~(18) Rock phosphate (mined)~~

27 ~~(19) Worm castings (vermiculture)~~

- 1 ~~(20) Fish emulsion~~
- 2 ~~(21) Compost tea~~
- 3 ~~(22) Green waste compost~~
- 4 ~~(23) Seaweed/Kelp~~
- 5 ~~(24) Beneficial Microorganisms~~
- 6 ~~(25) Beneficial bacteria~~

7 ~~(b) A producer may manage crop nutrients and soil fertility to maintain or~~
8 ~~improve soil organic matter content in a manner that does not contribute to the~~
9 ~~contamination of crops, soil, air, or water.~~

10 ~~(c) The producer shall not use any fertilizer or composted plant and animal~~
11 ~~material that contains a synthetic substance not included on the National List of~~
12 ~~Allowed and Prohibited Substances 7 C.F.R. section 205.601.~~

13 ~~(d) Genetic modification of cannabis is prohibited.~~

14 (a) Cannabis cultivators may use any soil amendments, fertilizers, growing
15 media, and other crop production inputs that are:

16 (1) Permitted for use in general agriculture on Guam;

17 (2) Registered and approved by the United States Environmental

18 Protection Agency or the Guam Environmental Protection Agency, where
19 applicable; and

20 (3) Applied in accordance with label instructions and applicable laws
21 and regulations.

22 (b) Cannabis cultivators shall manage crop nutrients and soil fertility in a
23 manner consistent with applicable best management practices for general agriculture
24 on Guam and in compliance with all applicable environmental protection laws and
25 regulations.

1 (c) The producer shall not use any fertilizer or composted plant and animal
2 material that contains a synthetic substance not authorized or allowed in the National
3 List of Allowed and Prohibited Substances 7 C.F.R. section 205.601.

4 (d) Except as enumerated in this Article or in the Guam Code Annotated, no
5 additional restrictions on soil amendments, fertilizers, or growing media beyond
6 those applicable to general agriculture and codified agricultural practices in Guam
7 shall apply to cannabis cultivation.

8 **Section 6.** §9406(a)(1) of Article 4, Chapter 9, Title 3 of the Guam
9 Administrative Rules and Regulations is hereby amended to read:

10 **§ 9406. Cannabis Plant Production.**

11 (a) Only the following specified amendments, other crop production aids, and
12 pesticides may be used in the production of cannabis:

13 (1) The substance(s) for consideration of use in the production of
14 cannabis shall only be derived from the Cannabis cultivation amendments
15 listed in § 9305 enumerated in § 9405 of this Article, if these substances are
16 commercially purchased from an off-island source, proper clearances and
17 permits must be obtained prior to importation from the Guam Environmental
18 Protections Agency (GEPA).

19 **Section 7.** §9409 of Article 4, Chapter 9, Title 3 of the Guam
20 Administrative Rules and Regulations is hereby amended to read:

21 **§9409. Cannabis Waste Management.**

22 ~~(a)~~ Cannabis waste management ~~hall~~ shall be consistent with all other waste
23 management mandates relative to agricultural waste, as applicable. The Department
24 of Agriculture may formulate additional rules and regulations relative to cannabis
25 waste subject to Administrative Adjudication Law and formal adoption by the
26 Cannabis Control Board. ~~the formulation and usage defined:~~

27 (1) ~~Compost bin;~~

1 ~~(2) Incineration;~~

2 ~~(3) In-vessel digestion;~~

3 ~~(4) On-site soil incorporation.~~

4 ~~(b) Containers that may or may not have contaminant residue must be~~
5 ~~decontaminated and made suitable for reuse or be sent back to the manufacturer for~~
6 ~~proper disposal and/or recycling.~~

7 ~~(c) A record of the final disposition of cannabis waste rendered unusable must~~
8 ~~be kept for 120 days or in the absence of crop residue.~~

9 ~~(d) The use, and/or disposal of materials originating from the producer shall~~
10 ~~be properly recorded, packaged, disposed of in a manner consistent with the~~
11 ~~regulatory agency requirements.~~

12 **Section 8. Severability.** If any provision of this Act or its application to any
13 person or circumstance is found to be invalid or inorganic, such invalidity shall not
14 affect other provisions or applications of this Act that can be given effect without
15 the invalid provision or application, and to this end the provisions of this Act are
16 severable.

17 **Section 9. Effective Date.** This Act shall take effect upon its enactment into
18 law.



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

January 22, 2026

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 254-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 254-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research
Fiscal Note of Bill No. 254-38 (COR)**

AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.

Department/Agency Appropriation Information	
Dept./Agency Affected: Department of Agriculture (DOAg)	Dept./Agency Head: Chelsa Muna, Director
Department's General Fund (GF) appropriation(s) to date:	\$4,546,732
Department's Other Fund appropriation(s) to date: Guam Invasive Species Inspection Fee Fund (\$1,235,860); Guam Plant Inspection Permit Fund (\$103,322); Rabies Prevention Fund (\$52,789)	\$1,391,971
Total Department/Agency Appropriation(s) to date:	\$5,938,703

Fund Source Information of Proposed Appropriation			
	General Fund:	Special Fund:	Total:
FY 2025 Unreserved Fund Balance	\$0	\$0	\$0
FY 2026 Adopted Revenues	\$0	\$0	\$0
FY 2026 Appro. (P.L. 38-60)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill						
	One Full Fiscal Year	For Remainder of FY 2026 (if applicable)	FY 2027	FY 2028	FY 2029	FY 2030
General Fund	\$0	\$0	\$0	\$0	\$0	\$0
Special Fund	\$0	\$0	\$0	\$0	\$0	\$0
Total	1/	\$0	\$0	\$0	\$0	\$0

- | | | | |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------|----------------------------|---------------------------|
| 1. Does the bill contain "revenue generating" provisions?
If Yes, see attachment | | // Yes | /X/ No |
| 2. Is amount appropriated adequate to fund the intent of the appropriation?
If no, what is the additional amount required? \$ _____ | /X/ N/A | // Yes | // No |
| 3. Does the Bill establish a new program/agency?
If yes, will the program duplicate existing programs/agencies?
Is there a federal mandate to establish the program/agency? | /X/ N/A | // Yes
// Yes
// Yes | /X/ No
// No
/X/ No |
| 4. Will the enactment of this Bill require new physical facilities? | | // Yes | /X/ No |
| 5. Was Fiscal Note coordinated with the affected dept/agency?
/X/ Requested agency comments not received by due date: | If no, indicate reason:
DOAg | // Yes
// Other | /X/ No |

Analyst: <u>Raymond Rista, BMA IV</u>	Date: <u>1/21/26</u>	Director: <u>Lester L. Carlson, Jr., Director</u>	Date: <u>JAN 22 2026</u>
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Notes:
" See Additional Comments.

Bureau of Budget & Management Research
Comments on Bill No. 254-38 (COR)

Legislative Bill No. 254-38 amends the relevant sections of the Guam Administrative Rules and Regulations (G.A.R.R) to harmonize the agricultural requirements for cannabis cultivations with the general agricultural laws and practices of Guam, while maintaining cannabis-specific pesticide regulations. The legislation proposes to remove cannabis-specific mandates that are superfluous to or more burdensome than those for general agriculture, thereby fostering a more accessible, equitable, and economically viable local cannabis industry while upholding established agricultural standards for environmental protection, public health, and public welfare. The Bill further clarifies cannabis cultivator requirements as they relate to soil amendments, fertilizers, growing media, crop production inputs, and cannabis waste management.

Because the Bill proposes to amend the agricultural requirements of cannabis cultivations in the G.A.R.R. to be in line with the general agricultural laws and practices on Guam, the legislation is administrative in nature. The lessening of mandates specific to cannabis cultivators may result in less enforcement by the Department of Agriculture (DOAg) involving cannabis requirements, but should not minimize the DOAg's efforts in enforcing the general agricultural laws and practices as they would be treated equally should the Bill be passed. However, absent comments from the DOAg specific to cannabis cultivators and the effect the proposed Bill may have on the enforcement of current regulations, the Bureau is unable to ascertain the fiscal impact of the legislation.